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Fish and Wildlife Coordination Act Report

United States Department of the Interior

FISH AND WILDLIFE SERVICE
Sacramento Fish and Wildlife Office
2800 Cottage Way, Room W-2605
Sacramento, California 95825-1846

In Reply Refer To:
81420-2008-FA-0560

OCT 15 2008

Mr. Francis C. Piccola
Chief, Planning Division
U.S Army Corps of Engineers, Sacramento District
1325 J Street
Sacramento, California 95814

Dear Mr. Piccola:

This letter constitutes the Fish and Wildlife Service's (Service) Fish and Wildlife Coordination Act (FWCA) report, as provided for in section 2(b) of the FWCA (Public Law 85-624; 16 U.S.C. 661-667e) on the Natomas Levee Improvement Project, Phase 2, Sacramento, California. This FWCA report is being prepared concurrently with the biological opinion pursuant to section 7 of the Endangered Species Act of 1973, as amended (Act).

Project Description

In 2005 and early 2006, the Sacramento Area Flood Control Agency (SAFCA) conducted assessments of seepage potential along the east levee of the Sacramento River, the south levee of the Natomas Cross Canal (NCC), and the north levee of the American River in its Natomas Levee Evaluation Study. This study concluded that approximately 26 miles of these levees protecting the Natomas Basin are in need of improvements to correct underseepage potential. In addition, levee height and seepage remediation improvements in some locations on the Sacramento River east levee, the NCC south levee, and the Pleasant Grove Creek Canal (PGCC), and the Natomas East Main Drainage Canal (NEMDC)/Steelhead Creek west levee are needed to provide adequate freeboard and subsequent protection from a 200-year flood. In 2006, the U.S. Army Corps of Engineers (Corps) recommended that the levees surrounding the Natomas Basin be decertified based on new geotechnical information and new standards. SAFCA is proposing to currently focus on segments that do not currently meet the 100-year design criteria adopted by the Federal Emergency Management Agency. The project has been broken up into four phases. Phase 1 included slurry wall work along a portion of the NCC and began in 2007 and is being completed in 2008. Phase 2 is the work SAFCA proposes to do in 2009 and includes: levee raising and seepage remediation along the remainder of the NCC; improvements to major irrigation and drainage infrastructure; habitat enhancement, creation and management; and right-

of-way acquisition. Future phases will include levee raising and seepage remediation along the remaining reaches of the Sacramento River east levee; seepage remediation to the PGCC and NEMDC west levees; improvements to major irrigation and drainage infrastructure; habitat enhancement, creation, and management; encroachment management on the Sacramento River east levee and bridge crossing modifications at the NCC; and right-of-way acquisition. This FWCA report is only reviewing and commenting on Phase 2 of the overall project. Each additional phase will have a separate FWCA report.

Four alternatives were evaluated for the Natomas Levee Improvement Project, Phase 2: No Action Alternative; Alternative 1. Adjacent Setback Levee along Sacramento River East Levee; Alternative 2. Raise Levee in Place with a 1,000-Foot Levee Setback in the Northern 1.5 Miles along the Sacramento River East Levee; and Alternative 3. Construct an Adjacent Setback Levee with a 500-Foot Levee Setback in the Northern 1.5 Miles along the Sacramento River East Levee. Descriptions of the alternatives can be found in the Environmental Impact Statement (EIS). SAFCA and the Corps have selected Alternative 1 as their preferred alternative.

Service Involvement

The Service has been working with the Corps and SAFCA on the Natomas Levee Improvement Project, Phase 2 for the last 8 months. The Corps initiated section 7 consultation under the Act on June 9, 2008. The biological opinion will be issued concurrently with this FWCA report.

Recommendations/Conclusions

Because the Corps and SAFCA have selected a preferred alternative and formal section 7 consultation has been completed on this alternative, we are focusing our recommendations on Alternative 1, the Adjacent Setback Levee along Sacramento River East Levee. For a complete description of this alternative, refer to the EIS.

Based on our review of documentation available, the Service has the following recommendations in regards to the proposed project:

1) Minimize the impact on migratory birds by conducting pre-construction nesting surveys and avoiding construction at those sites where nests are found until the young have fledged the nest.

2) Replace the loss of any shaded riverine aquatic habitat that is lost as part of the Phase 2 project. In order to provide true replacement of this habitat, plantings should occur on the waterside of the levee and in the vicinity of the area of impact.

3) Include the Service when developing the planting plan and the mitigation and monitoring plan for all habitat types created as a result of the project. Woodland areas should include a shrub component to create a more complex woodland habitat structure.

4) Comply with the terms and conditions of the October 9, 2008, biological opinion (Service Number 81420-2008-F-0195-5).

5) Complete the appropriate consultation with NOAA Fisheries, as required under section 7 of the Endangered Species Act, for potential impacts to anadromous fish and marine species under NOAA Fishery's jurisdiction.

6) Obtain a 2081 permit from the California Department of Fish and Game (CDFG) on State listed species.

7) Create an operations, maintenance, and monitoring plan for any habitat created as a result of the proposed project. This plan should be coordinated with the Service and the entity responsible for long-term maintenance of the site.

If you have any questions regarding this report or other aspects of the FWCA, please contact Jennifer Hobbs at (916) 414-6541.

Sincerely,

Acting for
M. Kathleen Wood
Assistant Field Supervisor

cc:
Liz Holland, Corps, Sacramento, California
Peter Buck, SAFCA, Sacramento, California
Todd Gardner, CDFG, Rancho Cordova, California
Kelly Fitzgerald, EDAW, Sacramento, California

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OCT 9 2008

Mr. Francis C. Piccola
Chief, Planning Division
U.S Army Corps of Engineers, Sacramento District
1325 J Street
Sacramento, California 95814

Subject: Section 7 Programmatic Formal Consultation on the Natomas Levee Improvement Program, Landside Improvements Project, Sacramento and Sutter Counties, California

Dear Mr. Piccola:

This is in response to the U.S. Army Corps of Engineers (Corps) June 9, 2008, request for consultation with the U.S. Fish and Wildlife Service (Service) on the proposed Natomas Levee Improvement Program, Landside Improvements Project (proposed project) in Sacramento and Sutter Counties, California. Your request was received in our office on June 11, 2008. This document represents the Service's programmatic biological opinion on the effects of the action to two federally-listed threatened species: the valley elderberry longhorn beetle (*Desmocerus californicus dimorphus*) and the giant garter snake (*Thamnophis gigas*) and project-level biological opinion for Phase 2 work for the same species, in accordance with section 7 of the Endangered Species Act of 1973, as amended (16 U.S.C. 1531 *et seq.*) (Act).

This biological opinion is based on information provided in the Corps' letter requesting consultation and their biological assessment. A complete administrative record is on file at the Sacramento Fish and Wildlife Office.

CONSULTATION HISTORY

September 25, 2006. The Sacramento Area Flood Control Agency (SAFCA) had a meeting with the Service to briefly describe the conceptual Natomas Levee Improvement Project.

May 10, 2007. The SAFCA made a presentation of their Natomas Levee Improvement Program Conceptual Plan to the Natomas Joint Vision, which included staff from the Service, California Department of Fish and Game (CDFG), the City of Sacramento, the Sacramento International Airport (Airport), and the Corps. This presentation included additional details and conceptual project designs.

October 29, 2007. The Service and the CDFG sent a joint comment letter to SAFCA on the Natomas Levee Improvement Project's Draft Environmental Impact Report.

January 11, 2008. The SAFCA, the Corps, the Service, and CDFG began holding coordination meetings on the Natomas Levee Improvement Project to discuss project description and schedule.

January 24, 2008. The SAFCA, the Corps, the Service, and CDFG held a coordination meeting, which included John Roberts from the Natomas Basin Conservancy (TNBC) to discuss project effects.

March 28, 2008. The Service met with SAFCA and Congresswoman Doris Matsui to discuss the project and schedule of the project.

June 17, 2008. The SAFCA and the Corps held a meeting with CDFG and the Service to discuss work proposed for construction in 2009.

June 25, 2008. The Corps, EDAW, CDFG, and Service held a meeting to go over the effects of the project on specific cover-types.

July 2, 2008. The Service met again with Congresswoman Doris Matsui to discuss the schedule of the biological opinion.

July 9, 2008. The Service met with SAFCA, EDAW, CDFG, and the Corps to discuss endowments and easements for the conservation measures. The Service advised SAFCA that any thing other than a conservation easement for protection of compensation areas would take a great deal of time to work through.

July 10, 2008. The Corps, EDAW, SAFCA, CDFG, and Service held a meeting to discuss effects and schedule of the project.

July 15, 2008. The Service and Corps met with SAFCA to resolve schedule differences for the biological opinion. The Service committed to completing the biological opinion by September 24, 2008.

July 17, 2008. The Service provided a request via e-mail for 39 additional acres of managed marsh creation as part of the compensation strategy. This request was sent to EDAW, SAFCA, Corps, and CDFG.

July 21, 2008. The Service, Corps, EDAW, SAFCA, and CDFG met to discuss project effects and compensation strategy.

September 9, 2008. The SAFCA provided an updated compensation strategy based on landuse changes at borrow sites on Sacramento County Airport lands.

September 17, 2008. SAFCA, EDAW, and the Service had a meeting in which SAFCA proposed an idea to develop a compensation bank within the Natomas Basin.

September 19, 2008. The Service responded to the proposal submitted by SAFCA for a compensation bank and suggested that in order to provide a biological opinion to the Corps and SAFCA by September 24, 2008, SAFCA not include compensation banking as part of their project description. The Service also suggested that placing a conservation easement on ½ of the area borrowed at Brookfield would help compensate for effects due to the project.

September 21, 2008. SAFCA's consultant provided an e-mail which agreed to the Service's September 19, 2008, e-mail.

BIOLOGICAL OPINION

Description of Action Area

The proposed project area is located in the Natomas Basin in northern Sacramento and southern Sutter Counties, generally bounded by leveed reaches of the Natomas Cross Canal (NCC) on the north, the Sacramento River on the west, the American River on the south, and the Pleasant Grove Creek Canal (PGCC) and Natomas East Main Drainage Canal (NEMDC)/Steelhead Creek on the east. This project, which is part of the larger Natomas Levee Improvement Program (NLIP) being undertaken by SAFCA, consists of three construction phases, generally occurring between 2008 and 2011. Construction Phase 2 includes the 5.3-mile NCC south levee, the Sacramento River east levee from the NCC south levee to 2,000 feet south of the North Drainage Canal (Reaches 1-4B), the Elkhorn Main Irrigation Canal (Elkhorn Canal) between the North Drainage Canal and the Elkhorn Reservoir settling basin, the site of Reclamation District (RD) 1000 Pumping Plant No. 2, and adjacent land. Construction Phase 3 includes the Sacramento River east levee south of the limits of the Phase 2 improvements to just south of (I-5) (Reaches 5A–9B), the PGCC west levee, the NEMDC west levee between Elkhorn Boulevard and

Northgate Boulevard, the area between Elkhorn Reservoir and the West Drainage Canal where a new canal designed to provide drainage and associated giant garter snake habitat (referred to in this document as the "GGS/Drainage Canal") would be constructed, the portion of the West Drainage Canal north of Interstate 5 (I-5), the Elkhorn Canal downstream of Elkhorn Reservoir, and RD 1000 Pumping Plant No. 2. Construction Phase 4, which is still undergoing study, includes the Sacramento River east levee south of the limits of the Phase 3 improvements to the junction with the American River north levee (Reaches 10–20), the NEMDC west levee between Sankey Road and Elkhorn Boulevard, the Riverside Main Irrigation Canal (Riverside Canal), and the West Drainage Canal south of I-5 to Fisherman's Lake. Phase 1 of the project occurred during the summers of 2007 and 2008 and consisted of placing slurry wall along 9,700 linear feet of the Natomas Cross Canal (Service file number 1-1-07-F-0207).

Because the Corps and SAFCA only have a detailed project description for Phase 2 of the entire Natomas Levee Improvement Project, this biological opinion analyzes the landscape effects of the project for all Phases (2, 3, and 4) but will only analyze and provide incidental take coverage for Phase 2. Each subsequent phase will initiate section 7 consultation with the Service under the umbrella of this programmatic biological opinion.

Overview of NLIP Landside Improvements Project

The SAFCA is designing the NLIP in coordination with the Federal and state flood control project sponsors, the Corps, and the State of California Central Valley Flood Protection Board (formerly The Reclamation Board), to address the deficiencies in the Natomas levee system with a focus on achieving a 100-year level of flood protection by 2011. This will require improving the following landside conditions along the NCC south levee, the Sacramento River east levee, and the PGCC and NEMDC west levees:

- Inadequate freeboard—The NCC south levee and portions of the Sacramento River east levee are not high enough to provide at least 3 feet of freeboard above the 100-year water surface elevation. Additional reaches do not provide 3 feet of freeboard above the 200-year design water surface elevation.
- Underseepage and through-seepage vulnerability—Most of the levee reaches do not meet recently adopted Federal criteria for safely containing underseepage and through-seepage when the water surface in the adjacent channel reaches the 100-year elevation or, in some cases, the 200-year elevation.

The NLIP Landside Improvements project encompasses addressing freeboard deficiencies through levee raises; addressing seepage potential using a combination of seepage berms, cutoff walls, and relief wells; and acquiring additional right-of-way to construct the improvements and to prevent encroachment into the flood control system. In addition, the project has been designed to include an enlarged levee embankment (adjacent setback levee) along the land side of the existing Sacramento River east levee to minimize the need for substantial removal of vegetation and structural encroachments on the water side of this levee in compliance with Corps guidance. These improvements would include recontouring the levee slopes where necessary to provide a

3:1 horizontal-to-vertical (3H:1V) waterside slope and a 3H:1V (preferred) or 2H:1V (maximum) landside slope.

The specific goal of the NLIP Landside Improvements Project is to provide at least 100-year flood protection as quickly as possible while laying the groundwork to achieve at least urban-standard (200-year) flood protection over time.

Additional project objectives that influenced SAFCA's project design were to:

(1) use flood control projects in the vicinity of the Sacramento County Airport to facilitate better management of Airport lands to reduce hazards to aviation safety, and

(2) use flood control projects to enhance habitat quality and values by increasing the extent and connectivity of the lands in the Natomas Basin being managed to provide habitat for the giant garter snake, the Swainson's hawk, and other special-status species.

Recognizing the importance of securing maximum Federal support for the flood control project, SAFCA has explored implementation approaches that also advance the achievement of Federal aviation and wildlife protection objectives where complementary opportunities exist. Accordingly, the proposed project includes the following elements:

- The project would include construction of the GGS/Drainage Canal to provide giant garter snake habitat and some drainage infrastructure west of the Airport. Construction of these facilities would allow for dewatering of the ditch running along the western portion of the Airport runway system, which the airport recognizes as a flight safety hazard, by offsetting the effects on drainage and irrigation needs and giant garter snake habitat.

- The project would combine SAFCA's need for levee embankment and berm material with the Sacramento County Airport System's (SCAS) need to modify the condition and management of Airport bufferlands so as to reduce wildlife hazards affecting Airport operations in a manner that enhances the connectivity of areas managed specifically for their habitat value.

Existing Project Facilities and Potential Borrow Sites

Construction activities for all project phases would take place within the Natomas Basin, except for potential development of a borrow site on RD 1001 land northeast of the basin. The following subsections describe the existing flood control facilities, their general setting, and adjacent irrigation infrastructure and the potential borrow sources for the project as provided by the Corps in their Environmental Impact Statement for the proposed project.

Flood Control and Irrigation Facilities

Natomas Cross Canal South Levee

The NCC is a 5.3-mile-long channel that carries water from several tributary watersheds in western Placer County and eastern Sutter County to the Sacramento River. The NCC begins at the PGCC and East Side Canal and extends southwest to its confluence with the Sacramento River near the Sankey Road/Garden Highway intersection. During periods of flooding, the Sutter Bypass, Sacramento River, and NCC all contribute to raised water elevations that can affect the NCC levees. For engineering purposes, the south levee is divided into seven reaches. Much of the south levee contains an existing stability berm with an internal drainage system. Levee slopes are approximately 3H:1V on the water side and 2H:1V on the land side.

There is an approximately 80- to 100-foot maintenance access area on the landside of the levee through most of the NCC's length. Farms and rural residences are located on both sides of the NCC, with rice the primary crop under cultivation. The Lucich North and Frazer Habitat Preserves, maintained by TNBC, lie south of the NCC south levee from the eastern end of Reach 2 through the western end of Reach 6. A drainage canal, referred to as the Vestal Drain, runs parallel to the NCC south levee through much of Reach 2, approximately 100 feet from the landside levee toe. There is a private irrigation pump and irrigation canal at the landside levee toe in Reach 1. Natomas Central Mutual Water Company's (NMWC) Bennett Pumping Plant and RD 1000's Pumping Plant No. 4 are located in Reach 2, and the NMWC Northern Pumping Plant is located in Reach 3. The NMWC North Main Canal runs parallel to the levee through Reaches 4 and 5, approximately 100 feet from the landside levee toe.

Sacramento River East Levee

An 18-mile-long section of the east levee of the Sacramento River protects the west side of the Natomas Basin between the NCC and the American River. For planning purposes, the levee is divided into 20 reaches. Garden Highway is located on top of the levee crown within all 20 reaches. A drained, 10-foot-wide stability berm is present on the landside slope of the levee between the NCC and Powerline Road (Reaches 1–11). Cutoff walls to address through-levee seepage remediation were previously constructed through the levee in Reaches 12–20. The land uses along the levee vary from north to south. Along the landside, Reaches 1–13 are bordered mainly by private agricultural lands containing a few rural residences, Airport bufferlands, and two farmed TNBC parcels. Teal Bend Golf Club is west of the Airport, adjacent to the levee along Reach 6. The parcels bordering Reaches 14–18 contain more residences, several rural estates, and three TNBC parcels. The landside of Reaches 19 and 20 are bordered by residential subdivisions, a business park, the City of Sacramento's Natomas Oaks Park, undeveloped Costa Park site, and Shorebird Park.

Several irrigation canals, pipelines, wells, and pump stations exist along the Sacramento River east levee. The Elkhorn Canal and the Riverside Canal are key agricultural irrigation canals in the NMWC system. The Elkhorn Canal runs parallel to the Sacramento River east levee from the

North Drainage Canal in Reach 4B through Reach 8 and into the start of Reach 9 (1,250 feet south of Elkhorn Boulevard); this canal is supplied by the Prichard and Elkhorn Pumping Plants on the Sacramento River. The Riverside Canal extends from just north of Reach 13 to the middle of Reach 19 and is supplied by the Riverside Pumping Plant, on the Sacramento River just north of Radio Road. Several lateral canals connect to the Elkhorn and Riverside Canals. The existing Elkhorn and Riverside Canals are highline canals that use gravity flow to deliver water for irrigation by maintaining water levels above the surrounding ground levels. These canals have earthen embankments with side slopes that are nearly vertical, requiring regular maintenance. Approximately 1 mile of the existing Elkhorn Canal is concrete lined and the entire Riverside Canal is concrete lined.

In addition to the NMWC irrigation systems, there are several landowner-operated systems along the levee. These facilities are located primarily in Reaches 1–4A and 9–12, in areas not currently served by the NMWC systems. The areas are serviced by either well pumps on the landside or river pumps, which discharge into buried pipelines, small irrigation ditches, or directly onto fields. The distribution systems run along the landside toe of the levee to supply fields that slope away from the levee. There are approximately nine small pumping plants that provide water from the river and approximately 10 groundwater well pumps.

Several drainage pumping plants are operated by RD 1000 along the Sacramento River east levee. These facilities pump drain water from the main drainage canal system into the river. They include Pumping Plant No. 2, located in Reach 4B; Pumping Plant No. 5, located in Reach 10; Pumping Plant No. 3, located in Reach 13; and Pumping Plant No. 1, located in Reach 20A. Pumping Plant No. 2 was temporarily removed as part of an emergency levee repair in 2006 and would be replaced as an element of the proposed project in the 2009–2010 construction phases. In addition to these RD 1000 pumping stations, the City of Sacramento operates the Willow Creek drainage pumping station, which is located in Reach 19B.

Pleasant Grove Creek Canal West Levee

The PGCC west levee extends southerly from the east end of the NCC south levee to the north end of the NEMDC/Steelhead Creek levee near the Sankey Road crossing. The PGCC west levee protects the Natomas Basin from flood flows from Pleasant Grove Creek and other creeks in western Placer County, as well as from water that backs up in the NCC during high river stages in the Sacramento River. Levee slopes are generally 2H:1V on both the water side and land side of the levee. Natomas Road is located on top of the levee crown. No berms support this levee. A private canal extends parallel to the PGCC west levee for about 1,500 feet at the landside levee toe. Farms and scattered rural residences are located on the landside of the PGCC west levee, and a manufacturing facility and a railroad siding are located within several hundred feet of the levee, just south of Sankey Road.

Natomas East Main Drainage Canal

The 13.3-mile NEMDC/Steelhead Creek west levee extends southerly from the south end of the PGCC west levee near the Sankey Road crossing to Northgate Boulevard. The NEMDC west levee protects the Natomas Basin from flood flows from Arcade and Dry Creeks, as well as from water during high river stages in the American River. Natomas and East Levee Roads are located on top of the levee crown. Private canals extend parallel to portions of the NEMDC west levee landside levee toe. Farms and scattered rural residences are located on the land side of the northern portion of the NEMDC west levee (between Sankey Road and Elkhorn Boulevard), while the southern portion (generally south of Del Paso Road to Northgate Boulevard) is bordered by urban and commercial/industrial development.

The SAFCA NEMDC stormwater pumping station, a facility that is connected to the NEMDC/Steelhead Creek west levee and the Dry Creek north levee, is situated between Del Paso Road and Elkhorn Boulevard. Other pumping stations occur along the NEMDC west levee, including NMWC Pumping Plant Nos. 6 and 8, which pump water out of the Natomas Basin for in-basin drainage and flood control. RD 1000 operates Pumping Plant Nos. 6 and 8 and City of Sacramento operates Pump Station No. 102 on the NEMDC west levee.

Borrow Sites

Borrow sites are areas from which earthen materials would be removed for use in construction. Where borrow sites would be used over more than one construction season, the work would progress in cells that would be incrementally developed as habitat or returned to agricultural use as the borrow activities are completed. Several properties have been identified as likely sources of soil borrow, mainly for use in the improvements to the Sacramento River east levee. The SAFCA has identified the following preferred borrow sources for the construction of the flood control and irrigation infrastructure improvements for construction Phases 2, 3, and 4, and a redundant source that may be pursued if negotiations regarding the preferred sources are unsuccessful or additional quantities are found to be needed during construction:

- Brookfield property (Phases 2, and 3 preferred): Private property west of the PGCC at Fifield Road, which was in rice cultivation in 2008. Material from this property could be used along the NCC south levee and the upper reaches of the Sacramento River east levee in construction Phase 2 and on the PGCC west levee in construction Phases 3. While the overall property may be used as borrow during multiple years, no area of the property would be used for consecutive years. After the removal of borrow material, the land would be returned to rice cultivation in the same season or if too late to plant, then in the following season.

- Airport bufferlands north of the Airport complex (Phases 2 and 3 preferred, Phase 4 potential): Sacramento County property north of Elverta Road and west of Powerline Road. These lands could provide soil for use along the middle reaches of the Sacramento River east levee in construction Phases 2 and 3. They could also provide material for

construction in the lower reaches of the levee in construction Phase 4, if needed. While the overall property may be used as borrow during multiple years, no area of the property would be used for consecutive years. After the removal of borrow material, the borrow areas, which are currently either fallow agricultural lands or ruderal grassland, would be returned to fallow agricultural fields.

- Fisherman's Lake area (Phase 4 preferred): Privately owned parcels between TNBC-managed habitat areas. Several parcels, which are currently planted in rice, orchards, or field crops, may be suitable sources of borrow material for use in the lower reaches of the Sacramento River east levee and are strategically situated for creation of habitat that would link existing TNBC parcels.

- Krumenacher property (Phase 3 preferred): Private parcel at the intersection of East Levee Road and Elkhorn Boulevard. This parcel is a component of the Natomas Panhandle, identified in the Natomas Basin Habitat Conservation Plan (NBHCP) and development of this parcel is already covered by a July 25, 2007, biological opinion (1-1-06-F-0294). This land, which is primarily grassland, could provide a borrow source for the levee widening improvements to the NEMDC.

- Twin Rivers Unified School District (Phase 3 preferred): Material stockpiled on property owned by Twin Rivers Unified School District, immediately south of Krumenacher. This parcel is a component of the Natomas Panhandle, identified in the NBHCP, and development of this parcel is already covered by a July 25, 2007, biological opinion (1-1-06-F-0294). This material could provide a borrow source for the levee widening improvements to the NEMDC.

- Horangic/Private Property Northwest of Garden Highway and Reservoir Road (Phase 3 preferred): Private parcel located in Reach 6A along the Sacramento River east levee. The portion of this site that would not be in the levee footprint could provide borrow material for seepage berms in Reaches 5A–5B. The site would be shallow-graded for borrow material and returned to field crops.

- Binford deYoung/Private Property Southwest of Garden Highway and Elverta Road (Phase 3 preferred): Private parcel located in Reach 5B along the Sacramento River east levee. The portion of this site that would not be in the levee footprint could provide borrow material for seepage berms in Reaches 5A–5B. The site would be shallow-graded for borrow material and returned to field crops.

- Bianchi/Private Property Northwest of Garden Highway and Reservoir Road (Phase 3 potential): Private parcel located in Reach 7 along the Sacramento River east levee. This property could borrow material for levee construction south of the Teal Bend Golf Club. The site would be shallow graded for borrow material and returned to field crops.

- Pacific Terrace (Phase 3 preferred): A 276-acre site located north of I-5 and east of Schoolhouse Road. Approximately 120 acres of this site could be used for levee construction south of the Teal Bend Golf Club. The site would be shallow graded for borrow material and returned to field crops.

- Novak property (Phase 3 preferred, Phase 4 potential): A SAFCA-owned, 94-acre property located south of Del Paso Road and east of Powerline Road in Reach 12A along the Sacramento River east levee. The site could be used for levee construction south of the Teal Bend Golf Course. The site would be shallow graded for borrow material and returned to grassland or field crops.

- RD 1001 (Phase 4 potential): Existing and future borrow sites owned by RD 1001, about 5 miles northeast of the Natomas Basin along Pacific Avenue. Material from the sites could be used in constructing Phase 4.

Overview of the Project Elements

The elements of the proposed project are categorized into five broad, overlapping categories:

- levee raising and seepage remediation,
- improvements to major irrigation and drainage infrastructure,
- acquisition of right-of-way within the footprint of the proposed features, at borrow sites, and to prevent encroachment and provide for maintenance access along the land side of the flood control facilities,
- habitat development and management for giant garter snakes and Swainson's hawks, and
- additional actions to meet Federal Emergency Management Agency requirements: encroachment management and bridge crossing modifications.

Levee Raising and Seepage Remediation

General Methods - The following subsections provide an overview of the approaches to addressing freeboard deficiencies and seepage potential that would be used in various combinations on the NCC south levee and Sacramento River east levee, and the PGCC and NEMDC west levees.

Raising, Widening and Flattening Levees (Phases 2, 3 ,4)

The entire NCC south levee, much of the Sacramento River east levee and a portion of the PGCC west levee at Sankey Road lack the required 3 feet of freeboard above the 100-year water surface profile. To meet overall NLIP goals, SAFCA would increase the levee freeboard sufficiently in freeboard-deficient areas to meet the desired minimum of 3 feet of freeboard above the 200-year water surface profile. The levee height increases would be accomplished through raises of the existing NCC south levee or through construction of the raised adjacent setback levee adjacent to the existing Sacramento River east levee:

- Raise of existing levee (NCC south levee). For a minor raise of the levee crown elevation (typically 6 inches or less), the raise may be limited to the levee crown area, provided that there is enough existing crown width to accommodate the raise without narrowing the crown to a width that is less than the minimum requirement. For most of the NLIP levee raises, however, a greater crown raise is required and/or the levee slopes must be flattened. The required crown elevation would be met through a full levee raise. Full levee raises consist of an embankment raise from the landside or waterside toe (or both) upward to the increased crown elevation. This requires partially excavating the levee slope to provide a working platform for equipment, typically 10 feet wide, and rebuilding the levee to the appropriate elevation by benching the new embankment material into the existing embankment material.

- Adjacent setback levee (Sacramento River east levee). The proposed adjacent setback levee adjoining the Sacramento River east levee would be constructed with a crown elevation 3 feet above the 200-year water surface profile. In the upper reaches, where the existing levee has freeboard deficiencies of as much as 3 feet, the crown of the adjacent setback levee would be higher than the existing levee and Garden Highway roadway. In the lower reaches, where the existing levee has sufficient freeboard, the adjacent setback levee would be the same height as the existing levee.

The only levee segment that lacks adequate levee height that would be maintained at its current elevation is the PGCC west levee at Sankey Road because the flows through this levee segment into the interior of the Natomas Basin during a Federal Emergency Management Agency (FEMA) 100-year or "200-year" design event are not damaging and are subject to management as part of the basin's interior drainage system. Along the NEMDC west levee between Northgate Boulevard and Elkhorn Boulevard, the levee currently meets FEMA 100-year levee height requirements and also meets the "200-year" plus 3 feet of levee height design for the top of the levee profile.

The final levee configuration must meet the Corps criteria of a 20-foot-wide minimum crown, a 3H:1V waterside slope, and a 3H:1V (preferred) or 2H:1V (maximum) landside slope. Because the levees in most of the project reaches currently have landside slopes of 2H:1V, the proposed project includes flattening these slopes to at least a 3H:1V profile, and preferably 5H:1V. The PGCC west levee would be expanded on the land side to provide a levee width to encompass, at a minimum, a theoretical 3H:1V waterside slope, a crown width of at least 20 feet, and a landside slope of at least 3H:1V. The intent of the landside expansion is to preserve the existing Natomas Road and East Levee Road, which are County/City-maintained roads located on top of the existing PGCC and NEMDC west levees. Levee widening and slope flattening would also occur along the NEMDC west levee between Elkhorn Boulevard and the NEMDC stormwater pumping station.

Seepage Remediation

Underseepage problems can occur where levees are constructed on low-permeability foundation soil (silt and clay) underlain by a layer of higher permeability (sand and gravel). Excessive

underseepage makes the levee susceptible to failure during periods of high river stage. Under these conditions, seepage travels horizontally under the levee and then is forced vertically upward through the low-permeability foundation layer, often referred to as a "blanket." Failure of the blanket can occur either by uplift, a condition in which the blanket does not have enough weight to resist the confined pressure acting on the bottom of the blanket, or by piping (internal erosion) caused by water flowing under high vertical gradients through the erodible blanket and carrying fine soil particles out of the foundation materials. Through-seepage is seepage through a levee embankment that can occur during periods of high river stage. Depending on the duration of high water and the permeability of embankment soil, seepage may exit the landside face of the levee. Seepage can also pass directly through pervious layers in the levee if such layers are present. Under these conditions, the stability of the landside levee slope may be reduced.

During Phases 2–4, along the Sacramento River east levee, cutoff walls would be constructed through the adjacent levee in some reaches, and 100-foot-wide earthen seepage berms would be constructed in others for seepage remediation. Although portions of this reach of the Natomas perimeter levee system are considered susceptible to seismically induced ground shaking, such a condition would likely not cause deformation of the soil-bentonite (SB) walls in the adjacent levee because of its malleability and location farther away from the river channel, where levee failure is more likely to occur in association with seismically induced collapse of the river bank. Additionally, because an SB seepage cutoff wall is constructed lower in the levee section, it is not likely to be significantly affected by failure of the levee itself if the levee were to collapse. Relief wells cause the least amount of construction disturbance but require routine maintenance of the wells themselves and the drainage and pumping facilities necessary to support them. Seepage berms are feasible where there is sufficient room for construction.

Phase 2 includes the construction of a seepage cutoff wall through the levee crown of the NCC within Reaches 3–7. Phase 3 includes the construction of SB cutoff walls within the PGCC west levee where required to provide seepage remediation. Along the NEMDC west levee between the NEMDC stormwater pumping station and Northgate Boulevard, an SB or soil-cement-bentonite cutoff wall would likely be constructed.

Major Irrigation and Drainage Infrastructure Modifications

There are two major canal systems in the Natomas Basin: an irrigation system owned and operated by NMWC and a drainage system owned and operated by RD 1000. The NMWC pumps water into the basin to provide irrigation water to its shareholders for agricultural use within the basin. During winter (October–April), drainage is primarily rainfall runoff; during summer (May–September), drainage water from agricultural fields is typically recirculated for irrigation. Because the basin is surrounded by levees, all excess drainage within the basin must be pumped out. In general, irrigation water is pumped into the basin from the Sacramento River and NCC and returned to the perimeter rivers and canals via RD 1000's drainage system. In the southern part of the Natomas Basin, the City of Sacramento also operates several drainage pump stations that serve residential areas.

As a result of the planned levee improvements in the Natomas Basin, the irrigation canals currently at the toe of the Sacramento River east levee (the Elkhorn Canal and the Riverside Canal) would be replaced by new irrigation canals set back from the existing levee farther to the east. Where constraints exist, certain portions of the canals would be piped. The existing and proposed irrigation canals are highline canals, which means that the bottom of the canal is roughly equal to the surrounding ground elevation. Irrigation canals would be constructed high enough to raise water levels above the levels of the adjacent fields to allow for gravity flow into the fields.

A new drainage canal would be constructed to improve the connectivity of giant garter snake habitat between the North Drainage Canal and West Drainage Canal. The proposed GGS/Drainage Canal would be constructed with the top of bank roughly at existing ground level to facilitate drainage. Material excavated to construct the GGS/Drainage Canal would generally be used to construct the embankments of the adjacent highline irrigation canals. Some import and export of soil materials for levee construction would be required to accommodate the phasing of the activities. The following subsections provide an overview of these irrigation and drainage infrastructure modifications.

Relocation of the Elkhorn and Riverside Canals

General Construction Plan for Relocated Canals - The Elkhorn and Riverside Canals would be constructed with sufficient height to raise water levels above the levels of adjacent fields. Design water levels would be based on existing levels at service points along the alignments and the tops of embankments would provide for 1 foot of freeboard. To provide for stable banks, side slopes of 3H:1V would be used. The invert of canals would be lined with concrete to control vegetation and to allow for maintenance with minimal disturbance of aquatic habitat along the water's edge.

To avoid interruptions in service along the existing irrigation canals, the relocated canals would be constructed and operational before construction of planned levee improvements that would conflict with the existing irrigation canals. Thus, in any particular reach, the new canal would be constructed before the levee improvements in that same reach. Approximately half of the new Elkhorn Canal (North Drainage Canal to Elkhorn Reservoir) is planned for construction in Phase 2. The GGS/Drainage Canal from the North Drainage Canal to Elkhorn Reservoir also would be constructed in Phase 2, because this section would run parallel to and within the same right-of-way as the proposed Elkhorn Canal in this area. Concurrent construction of these new irrigation and drainage facilities would facilitate the use of excavated material from the GGS/Drainage Canal excavation for use as embankment material along the Elkhorn Canal. The remainder of the Elkhorn Canal and GGS/Drainage Canal would be constructed in Phase 3, and the new Riverside Canal would be constructed during the Phase 4.

Elkhorn Canal - Approximately 22,300 feet of the Elkhorn Canal would be relocated to accommodate the levee construction. This facility is a main irrigation canal that services NMWC Central and Elkhorn systems from the Prichard and Elkhorn Pumping Plants on the Sacramento River. Approximately 1 mile of the existing Elkhorn Canal is concrete lined, including segments

between Elverta Road and the Elkhorn Pumping Plant and also just north and south of Elkhorn Road; the remainder is earth lined.

The proposed alignment of the new Elkhorn Canal is based primarily on the extent of the planned levee improvements. The canal was sited as close as possible to the projected toe of the new levee (with allowance made for a 5H:1V landside levee slope). After this initial alignment was determined, a number of site-specific factors were considered and used to refine the alignment. The resulting alignment minimizes conflicts with known cultural resources sites and existing trees and is roughly parallel to the projected levee toe.

North of Elkhorn Reservoir, the maximum bottom width of the new canal would be 12 feet. The canal embankments would be approximately 7 feet tall with 15-foot-wide patrol roads along the top of the embankments with a two percent grade sloped down towards the canal. The vegetated side slopes would be 3H:1V to provide for stable banks. Overall, the width of the canal would be approximately 140 feet, with additional width required for a buffer and maintenance area for the canal construction north of Elkhorn Reservoir.

To minimize project impacts on the existing Teal Bend Golf Club, the alignment of the Elkhorn Canal through the golf course would be piped (approximately 3,200 feet). Two 36-inch pipes would be aligned parallel to the levee toe land side of the flood control facility corridor. This alignment would avoid existing golf course infrastructure to the extent possible.

South of Teal Bend, the Elkhorn Canal would return to an open channel parallel to the toe of the new levee. The majority of this reach of earthen canal has a design bottom width of 5 feet, with a minimum of 1 foot of levee height and 3H:1V side slopes. A 15–foot-wide patrol road would be located on the top of the field side of the canal; the other embankment would be 8 feet wide on the crown. The only portion of the new canal that would have a concrete-lined invert would be the 4,100-foot section where the existing canal is lined. The remaining 2,900 feet of new canal would be earthen-lined. To avoid impacts on existing residences, a second section (approximately 950 feet through the Mortensen and Breese properties) of the Elkhorn Canal may be piped using a single 36-inch pipe. The materials to construct the Elkhorn Canal would come primarily from the construction of the GGS/Drainage canal north of I-5. However, a small amount of import from the Airport north borrow sites is expected to be used to support construction of a portion of Phase 2 improvements.

Riverside Canal - Approximately 18,600 feet of the Riverside Canal would be relocated to accommodate the levee construction. This facility is a main irrigation canal that services NMWC Riverside system. The supply for this canal is the Riverside Pumping Plant. The canal flows south along the landside toe of the levee to approximately Bryte Bend Road. The canal south of Bryte Bend Road has not been used in recent years. The canal north of the Riverside Pumping Plant is supplied by relifted water at RD 1000's Pumping Plant No. 3. From Pumping Plant No. 3, the canal flows north approximately 950 feet and turns away from the levee. The entire existing Riverside Canal is concrete lined, although much of the concrete lining is broken and in poor condition.

Like the Elkhorn Canal alignment, the alignment of the Riverside Canal would be based primarily on the extent of the planned levee improvements. The canal would be sited as close as possible to the projected toe of the new levee (allowing for a 5H:1V landside levee slope). After this initial alignment is determined, a number of other factors would be considered and used to refine the alignment. One-half to three-quarters of a mile south of San Juan Road southward to I-80, there are a number of residences along the landside toe of the levee. To avoid bisecting these private properties, it is likely that the Riverside Canal alignment would follow the eastern property line of these parcels. The final alignment would also aim to minimize conflicts with existing trees and other site-specific constraints that are identified during design. Based on these site-specific factors and the variation of the proposed seepage remediation methods in different reaches, the alignment would be only roughly parallel to the projected levee toe. The proposed bottom width of the relocated Riverside Canal would be determined during final design to meet existing capacity needs.

Construction of the New GGS/Drainage Canal - The new GGS/Drainage Canal would enhance habitat functionality by permanently linking known giant garter snake population centers and TNBC properties in the northern and southern reserve areas that are managed for GGS habitat, thus, improving habitat connectivity between the North Drainage Canal and West Drainage Canal and augmenting movement opportunities for this species within the Natomas Basin. This would link emerging blocks of managed giant garter snake habitat in the vicinity of Prichard Lake north of the Airport and around Fisherman's Lake south of the Airport. In addition to providing giant garter snake habitat, the GGS/Drainage Canal would intercept flows from non-Airport property sources. Irrigation and drainage water currently flowing into the Airport West Ditch from non-Airport property would be incorporated into the GGS/Drainage Canal.

The GGS/Drainage Canal would generally extend parallel to the Sacramento River east levee, extending from the North Drainage Canal at the RD 1000 Pumping Plant No. 2 in the north to the West Drainage Canal in the south, approximately 1,000 feet south of Elkhorn Boulevard. The GGS/Drainage Canal construction would include reconstruction of the West Drainage Canal from I-5 to Fisherman's Lake. The length of the entire GGS/Drainage Canal, including the reconstruction, would be approximately 43,800 linear feet. The GGS/Drainage Canal would have a series of check structures along its length to maintain consistent water levels in the low-flow channel of the canal during the snake's active season (April–October). Supplemental water would be provided from NMWC irrigation system. The low-flow channel would have a top width of approximately 50 feet and an average depth of approximately 6 feet. Vegetation would be managed within the canal excavation and on the banks by mowing.

The portion of the GGS/Drainage Canal that would be constructed in Phase 2 is north of Elkhorn Reservoir would be parallel and approximately 30 feet west of the edge of the Elkhorn Canal. Thus, the alignment was based on the same factors as discussed above for the Elkhorn Canal. North of Reservoir Road the canal would be set back a minimum of 200 feet from the projected levee toe to minimize concerns of excessive seepage exit gradients in the bottom of the canal.

The canal in this location would have a 10-foot bottom width and vegetated 3H:1V side slopes. The canal would be approximately five feet deep with two percent grade sloped down towards the canal from the edge of the Elkhorn Canal embankment and the adjacent ground for a distance of 12 feet to allow for a patrol road. The depth would be sufficient to provide a minimum water depth of 4.5 feet with allowance for 1 foot of water level variance and a minimum of 1 foot of freeboard. The footprint of the GGS/Drainage Canal is approximately 50 feet wide. A 30-foot right-of-way would separate the proposed GGS/Drainage Canal from the proposed relocated Elkhorn Canal.

South of Elkhorn Reservoir, the new canal would be constructed with roughly the same proportions as the segment north of Elkhorn Reservoir, with one notable exception. Between the sedimentation basin and Walnut Road, for a total of 2,200 feet, a 15-foot-wide managed tule (*Scirpus acutus*) bench would be constructed alongside the main channel. This bench would typically be seasonally inundated with water, similar to a managed marsh, and which would drain into the main channel. The 5,900-foot segment of the canal between the southeastern corner of Teal Bend Golf Club and the West Drainage Canal would have a 50-foot-wide managed tule bench.

The GGS/Drainage Canal north of Teal Bend Golf Club would be managed primarily as a linear high-quality giant garter snake habitat and movement corridor, with stormwater drainage a secondary function during major storm events, which typically occur in the snake's inactive season. South of Teal Bend Golf Club, the canal would also serve as a primary giant garter snake habitat area and movement corridor, but the volume of stormwater drainage would increase in a southerly direction as the canal collects additional runoff as a result of the natural slope of the basin. Winter storm–related runoff exceeding the capacity of the West Drainage Canal south of I-5 would be pumped into the Sacramento River using RD 1000's Pumping Plant No. 3, consistent with existing stormwater management practice.

The shoreline and lower bank of the GGS/Drainage Canal (including the improved West Drainage Canal) would be planted or managed to promote tule/cattail (*Typha latifolia*) vegetation as suitable cover and foraging habitat for giant garter snake. However, management of the canal would also require removal of noxious aquatic weeds that obstruct the flow of water. A secure water supply would ensure that water of a suitable quality is present and flowing at low velocity in the canal during the active season of the giant garter snake, and that the water surface would be managed within a range of approximately 1 foot to provide consistent cover from predators along the tule fringe of canal banks. Input of supplemental canal water would begin at a diversion point on the North Drainage Canal at the north end of the new GGS/Drainage Canal. Other points of inflow may occur at downstream locations.

Removal of Airport West Ditch

To take advantage of common construction practices and to maximize the use of common facilities, the rearrangement of irrigation and drainage facilities required to provide for rerouting of flows that contribute to the Airport West Ditch would be undertaken in conjunction with these

proposed NLIP improvements in construction Phase 3. This work would include modifications and extension of existing irrigation infrastructure and modification of some local drainage conveyance facilities.

Removal of Culvert and Reconstruction at Pumping Plant No. 2

The project would include the removal of a deep culvert beneath the levee section at the RD 1000 Pumping Plant No. 2 location and the replacement of a relocated RD 1000 Pumping Plant No. 2, which was removed from the western end of the North Drainage Canal in response to underseepage observed during extended winter storms in January 2006.

Land Acquisition

Several of the measures described above would increase the footprint of the flood control system: levees would be widened on the land side as a result of raising, constructing an adjacent setback levee, and flattening the waterside and/or landside slopes. In addition, a 50- to 100-foot-wide access and maintenance corridor would be established at the landside toes of the levees. The proposed improvements also include woodland corridors and groves to replace trees that are removed from within the levee footprint and maintenance access areas, and canal construction east of the flood control features. The SAFCA also would acquire adjacent land for relocation of infrastructure from the flood control corridor and planned improvements outside the flood control corridor (e.g., the GGS/Drainage Canal), with appropriate easements provided to utility owners upon completion of the work. To meet its project footprint needs, SAFCA would acquire private lands in fee and would acquire an easement interest where the project features would be on Airport land (owned by Sacramento County). Where the project footprint would overlie land owned and managed by TNBC, SAFCA may either purchase the land in fee or obtain easements.

Additional Actions to Meet FEMA Requirements

Encroachment Management (Phases 3 and 4)

Corps levee guidance requires the removal of vegetation greater than 2 inches in diameter on the levee slopes and within 15 feet of the waterside and landside levee toes. The Corps levee guidance also requires an assessment of encroachments on the levee slopes, including utilities, fences, structures, retaining walls, driveways, and other features that penetrate the levee prism. Substantial encroachments are present on the Sacramento River east levee. One of the objectives of constructing an adjacent setback levee along the Sacramento River east levee is to facilitate acceptable management of existing vegetation and structural encroachments along the water side of this levee. By moving the hypothetical waterside slope of the levee (the "levee template") landward, the adjacent levee would significantly reduce most of the conflicts between these encroachments and applicable Corps levee operation and maintenance requirements. Should any of these existing encroachments be determined to reduce the integrity of the levee, increase flood risk unacceptably, or impede visibility or access to the waterside levee slope, the encroachments would need to be removed. Removal of some waterside slope encroachments may be required by

the end of 2011 to ensure that the levee system meets Federal criteria for the 100-year level of protection. Along the land side of the proposed adjacent setback levee, encroachment removal would typically be accomplished as part of the landside levee improvements. This activity would include the relocation of utility poles that are on the existing landside slope of the levee.

Bridge Crossings (Phase 4)

Under applicable Federal requirements, the plane of the northbound and southbound bridge crossings of SR 99/70 over the NCC must be 4 feet above the 100-year water surface elevation in the NCC. The 100-year water surface elevation is 44.4 NAVD 88. The soffit (underside) elevation of the northbound crossing is 44.9 NAVD 88, and the soffit elevation of the southbound crossing is 42.9 NAVD 88. Accordingly, during construction of Phase 4 the following options must be considered for implementation in conjunction with the California Department of Transportation:

(1) Raise both bridge crossings as necessary to meet minimum FEMA clearance requirements.
(2) Provide for installation of a closure structure across the southbound crossing in the event of a 100-year or greater flood.
(3) Replace the bridge rail structures on the east and west sides of the bridge crossings and modify the levees connecting to these structures to provide at least 4 feet of levee height above the 100-year water surface elevation. Under any of these options, at least the northbound crossing could remain open for use during a 100-year flood event.

Investigations to Aid Project Planning and Design

Geo-technical Investigations

Additional exploration of geotechnical conditions is anticipated to be required in Phases 2–4 along the NCC south levee, Sacramento River east levee, PGCC west levee, NEMDC/Steelhead Creek west levee, and American River north levee to facilitate refinement of design for flood facility improvements. Exploration of subsurface conditions would primarily be conducted by drilling borings. Borings along the levees would generally be drilled to depths of 60-120 feet below the ground surface using either a rubber-tire truck-mounted drill rig or an all-terrain drill rig equipped with an 8-inch-diameter hollow-stem auger and a 4-inch-diameter rotary wash drill bit. Hollow-stem augers would generally be used to drill through the levee fill and would be left in place to act as temporary casing and protection against hydraulic fracturing of the levee. Rotary wash drilling methods would be used below the augers. Borings located at and landward of the levee toe would be drilled using rotary wash drilling methods.
Exploration of potential borrow sites will also be required to assess suitability of the material. Such exploration could include boring methods similar to those described above, but to shallower depths (10–12 feet below grade). Test pit excavation would be conducted using a tire-mounted backhoe to depths of 10–12 feet below grade. The test pits would likely be 1–3 feet wide along dirt roadways and 3–6 feet wide in agricultural fields by about 10 feet long. Samples

would be obtained by hand with shovels from the excavated materials. When the bottom depth has been reached, the test pits would be loosely backfilled with the spoils with minor compaction effort. In the dirt roadways, the backfilled materials would be compacted with more effort to maintain drivability and safety.

Cultural Resources Investigations

Archeological surveys within potential flood control facility improvement footprints and potential borrow sites are required to facilitate project planning in Phases 2–4 and satisfy requirements under Section 106 of the National Historic Preservation Act. The surveys would include up to three stages of work. All excavation work in Stages 1 and 2 would be conducted with hand tools, such as shovels and trowels. Stage 1 entails digging shovel test pits 15 inches in diameter and up to 3 feet deep to evaluate the characteristics of subsurface material; these test pits would be backfilled immediately. Depending on archeological evidence found within the shovel test pits, Stage 2 work may be initiated to allow for a more thorough site investigation. This Phase would include excavation of 1-meter-square and 5-foot-deep test units. These test units may need to remain open for several days until examination can be completed. Any sites requiring deeper excavation to further investigate subsurface features identified in the first two stages would be included in Stage 3. This stage would require the use of machinery, such as a backhoe.

Conservation Strategy Overview

According to SAFCA, the project conservation strategy will support and significantly contribute towards the emergence of an urban habitat refuge in the Natomas Basin. The refuge is projected to occupy approximately 15,000 acres once the NBHCP objectives and other proposed conservation programs are completed. Through habitat creation, restoration, and preservation, SAFCA will increase the amount of protected habitat available for NBHCP-covered species. Further, SAFCA's proposed plan will consolidate large areas of habitat, assisting in the expansion of TNBC reserve blocks in the northwestern and southwestern regions of the Basin. Finally, the construction of new canals and the establishment of woodland corridors will greatly improve the connectivity between core habitat reserves that are distributed throughout the Basin, and substantially increase acreage and patch size of these critical habitats.

Overall, the proposed project is an opportunity to employ a landscape-scale vision, helping to advance the goals and objectives of the NBHCP and assist the Federal Aviation Administration (FAA), Corps, and the local Reclamation Districts in achieving their goals. The SAFCA's Natomas Landside Improvements Project presents a unique, one-time opportunity to reconfigure habitat and connective corridors in the Basin at a landscape scale.
Rather than a piecemeal approach to habitat protection, SAFCA's proposed project secures and expands the amount of habitat protected in the Basin, establishes the components that tie the preserves and disparate mitigation sites together in perpetuity under public ownership, and increases the quality and viability of this emerging urban reserve. Refer to the June 18, 2008, *Conceptual Mitigation, Management, and Monitoring Plan* document (prepared by EDAW for

SAFCA) for a more complete summary of the conceptual strategy for creating/enhancing/preserving, protecting, and managing habitats in the Natomas Basin in perpetuity. The following subsections provide an overview of the primary goals and landscape-level benefits of this habitat conservation strategy.

Increase Amount of Protected Habitat

While the project will result in loss and reconfiguration of landside habitats adjacent to the widened levees in the Natomas Basin, the proposed project has been specifically designed to minimize impacts to these landside habitats, and to avoid impacts to riparian habitats along the Sacramento River and NCC. The construction of an adjacent setback levee and installation of seepage cutoff walls enable SAFCA to retain the mature riparian tree corridor and numerous Swainson's hawk nests that are located along the waterside of the Natomas Basin levees. The project's conservation strategy includes the preservation, enhancement, and creation of over 1,300 acres of compensatory habitats in the Natomas Basin, including:

- 72.98 acres of created, managed marsh,
- 616.15 acres of created, managed grasslands,
- 154.37 acres of canals (16 canal miles) and associated uplands,
- 140.85 acres of landside valley oak woodlands and savannah (125 acres created and 15.85 acres preserved),
- 175 acres of preserved rice fields, and
- 150 acres or more of agricultural field crops.

The project will result in the creation of a larger contiguous area protected and managed for the giant garter snakes and Swainson's hawks than currently exists.

Expansion and Consolidation of Protected Habitat in the Natomas Basin

The project will consolidate large areas of habitat, assisting in the expansion and infill of TNBC reserve blocks in the northwestern and southwestern regions of the Basin. The SAFCA will acquire several properties to provide compensatory habitat, either in the form of preserved rice and agricultural crop fields or created managed marsh, managed grasslands, or landside woodlands. Many of these properties are contiguous with existing TNBC reserves or other completed or planned mitigation habitats. Protecting habitat adjacent to existing TNBC reserves and other mitigation sites creates a larger contiguous area managed for giant garter snake and Swainson's hawk than currently exists. This increases the habitat value, sustainability, and functions that these individual properties would otherwise provide in isolation, contributing to giant garter snake and Swainson's hawk recovery in the Basin.

Strengthen Connectivity between TNBC Reserves

The proposed enhancements of existing Basin landscapes are important to the successful implementation of the NBHCP, along with the acquisition and permanent protection of mitigation land. The connective canal and woodland corridors that SAFCA proposes to establish

and/or improve are enhancements that will aid in NBHCP implementation, providing TNBC with an opportunity to improve its overall performance towards the goals of the NBHCP. Canal corridors will provide enhanced habitat functionality by permanently linking TNBC properties in the north and Fisherman's Lake reserve areas that are managed for the giant garter snake and other covered species.

Mitigation, Management, and Monitoring Plan

A *Mitigation and Monitoring Plan* (MMP) and a *Long-Term Management Plan* (LTMP) for the compensatory habitat components are being prepared to guide SAFCA and its partners as they manage the compensatory land components in perpetuity. The MMP would address the habitat creation and preservation components of the NLIP Landside Improvements project. The MMP and LTMP would establish specific success criteria for the habitat components, specify remedial measures to be undertaken if success criteria are not met (e.g., adaptive management, physical adjustments, additional monitoring), and describe short- and long-term management and maintenance of the habitat lands. The MMP and LTMP would also describe the strategies for the long-term protection of these habitats and funding for the management as provided through appropriate mechanisms, which would be determined by SAFCA, the regulatory agencies, and other entities cooperating in the implementation of the project.

Plan Goal

The goal of the MMP and LTMP is to ensure that the conservation values of the preserved, restored, and created habitats are maintained in good condition in perpetuity. The MMP and LTMP would discuss specific management strategies designed to maintain the conservation values for each of the habitat mitigation components and identifies performance criteria used to determine the success of the mitigation habitats. The biological goals include: (1) the preservation of the abundance and diversity of native species, and particularly special-status species, in the mitigation habitats; (2) the protection of the habitat features from the effects of indiscriminate land uses that may adversely impact mitigation habitats; and (3) the restoration of any adverse condition within the mitigation habitat areas that may affect or potentially affect these areas.

Implementing Mechanisms for Long-Term Protection and Management

The MMP and LTMP would describe the framework for the protection and management of the mitigation habitat components of the NLIP Landside Improvements project. The actual implementation of this framework would be enacted through easements, stakeholder-specific management agreements or memoranda of understandings, and contractual agreements. These contractual agreements would focus on the management obligations specific to each management entity, and describe the demonstrated financial and legal assurances necessary to implement the MMP and LTMP to protect and manage the habitat mitigation components in perpetuity. These contractual agreements would be subject to review and approval by USFWS, Corps, and CDFG, and enforced by SAFCA, in perpetuity, and by Corps through permit issuance.

Management Entities for Project Features

Agencies and organizations anticipated to have management responsibility for proposed project features are SAFCA, RD 1000, NMWC, the Airport, and TNBC.

Sacramento Area Flood Control Agency
SAFCA would be responsible for the design and construction of all levee improvements, maintenance access and inspection roads and rights-of-way, replacement canals and associated drainage and irrigation structures, and habitat creation sites. In addition, SAFCA would be responsible for all necessary land acquisitions and easements to construct the project features and achieve the project objectives. However, once these project features are completed, most of the land or land management responsibility would be conferred by SAFCA to the other management entities described below. Memoranda of agreement, land ownership transfers, or management endowments and contracts would be used by SAFCA to transfer land management responsibility to the appropriate public agency or nonprofit land management organization. At the end of the project construction period, all project lands would be in public ownership and/or would be under the permanent control of a natural resource conservation entity.

Reclamation District 1000
The mission and purpose of RD 1000 is to operate and maintain the flood protection levees surrounding the Natomas Basin and to operate and maintain the internal drainage system to evacuate agricultural and urban stormwater and incidental runoff. The RD 1000 would be responsible for the management of the proposed levee improvements, reconstructed Pumping Plant No. 2, and drainage features. Typical maintenance activities include mowing grassland along levee slopes, berms, and rights-of-way, removing sediment and noxious aquatic weeds from the canals, and managing bank vegetation.

Natomas Central Mutual Water Company
The NMWC is a nonprofit mutual water company with the primary focus of keeping the water conveyance functioning to serve the company shareholders. Intensive maintenance to maximize agricultural irrigation services throughout the basin is generally conducted in a given year on only 10 percent of the approximately 100 miles in the Natomas Basin canal system operated by NMWC. The NMWC would be responsible for maintaining and managing the relocated Elkhorn and Riverside Canals and existing irrigation canals. The relocated canals would be maintained in the same manner as the existing canals. Typical maintenance activities include operating and repairing water control structures and barrier gates, periodically removing sediment and noxious aquatic weeds from the canals, repairing canal roads, managing bank vegetation, and mowing grassland along canal and road rights-of-way. However, the relocated Elkhorn and Riverside Canals would have improved levees, better water control structures, and wider roads and rights-of-way than the existing canals. These improvements are expected to ease annual canal management efforts, allowing for a proportionately greater focus on maintenance and operations and less need for system repair and dredging.

Sacramento County Airport System
The SCAS manages the Sacramento County–owned bufferlands outside the Airport Operations Area. All project components on land under SCAS management would remain in public ownership but project land must be protected in perpetuity for the benefit of the giant garter snake.

The Natomas Basin Conservancy
The TNBC acquires and manages land for the purpose of meeting the objectives of the NBHCP. To meet the mitigation goals of the NBHCP, developers of projects pay a mitigation fee to TNBC when they apply for building permits. The TNBC then uses the mitigation fees to acquire, restore, and manage mitigation lands to provide habitat for protected species and maintain agriculture in the Natomas Basin. The TNBC owns approximately 30 mitigation properties totaling more than 4,500 acres. Private land acquired by SAFCA and converted to managed marsh, preserved in rice, or used for woodland establishment would be conveyed to TNBC after creation of permanent habitats as marsh, woodlands, and habitat buffer zones. The SAFCA may also contract with TNBC for management elements of some habitat features (e.g., the GGS/Drainage Canal).

Stakeholder-Specific Management Agreements

The MMP will describe the framework for the design and management of the mitigation habitat components of the proposed project. The actual implementation of this framework will be enacted through Stakeholder-Specific Management Agreements. These contractual agreements will focus on the management obligations specific to each entity, and describe the demonstrated financial and legal assurances necessary to implement the MMP and protect and manage the habitat mitigation components in perpetuity. These contractual agreements will be subject to review and approval by the Service, Corps, and CDFG, and enforced by SAFCA, in perpetuity, and by Corps through permit issuance.

Funding Mechanism
Funding for implementation of the MMP and LTMP has been incorporated into the overall budget for implementation of the NLIP Landside Improvements project. SAFCA anticipates funding for project construction, monitoring, and long-term management will be provided through the Consolidated Capital Assessment District and existing Operations and Management District. The Consolidated Capital Assessment District was created to provide local cost share for flood control project within the Sacramento Urban Area. It was adopted on April 26, 2007, after voters who would be within the assessment district voted to approve the assessment. A portion of the District Assessment Fee would be encumbered to specifically implement the MMP and LTMP. This District funding source will sunset in 2037, at which point, the funding would transition into a non-wasting endowment. The endowment would be built over time through a 2-year advance of the fee into the account.

Project Phasing

The proposed project is comprised of three phases of construction, spanning approximately 3 years. Phase 2 of the NLIP Landside Improvements project, for which SAFCA is currently requesting a permit, is described and analyzed in detail in this permit application, while Phases 3 and 4, for which subsequent requests for permits will be submitted, are described and analyzed at a more general, program level of detail in this document.

Phase 2 Work

Table 1 summarizes the major elements of Phase 2 of the Landside Improvements project (proposed project) and the general timeframes in which the elements are expected to be implemented. Note that although seepage berms are depicted as the primary means of providing underseepage remediation along the Sacramento River east levee, the use of cutoff walls continues to be evaluated, and cutoff walls will likely be implemented instead of berms in several locations. Each of the main project elements are described in more detail below.

Levee Raising and Seepage Remediation

Natomas Cross Canal South Levee

The proposed project would include raising the entire NCC south levee (Station 0+00 to Station 287+50, Reaches 1 to 7) and would continue the construction of a seepage cutoff wall from the eastern terminus of the NCC South Levee Phase 1 Improvements (NCC Phase 1 Improvements) initiated in 2007 (Station 0+00 to Station 61+00, beginning of Reach 1 to approximately middle of Reach 2) to the eastern end of the NCC south levee (approximately Station 56+00 to Station 287+50, approximately the middle of Reach 2 to end of Reach 7). NCC Reaches correspond roughly to the following Stations: Reach 1 (Station 0 to Station 3); Reach 2 (Station 4 to Station 103), Reach 3 (Station 103 to Station 123), Reach 4 (Station 123 to Station 170), Reach 5 (Station 171 to Station 195), Reach 6 (Station 195 to Station 277), and Reach 7 (Station 278 to Station 287). Phase 2 would include the construction of the NCC south levee component, which is anticipated to occur over one construction seasons, beginning in May 2009 and ending in October 2009. The primary construction activities are described below.

Preparation for construction of the cutoff wall would begin with using scrapers (or other suitable equipment, depending on the slope) to clear and grub/strip the surface to a depth of 2 inches to remove low-growing vegetation, loose stone, and surface soils. The aggregate base from the operating road also would be removed and stockpiled for later reuse. Waste material would be hauled to an off-site location.

Table 1
Summary of the Major Elements of Phase 2 of the Proposed Project

Project Element	Proposed Activity and Timing
Levee raising and seepage remediation: NCC south levee	Raise and realign the NCC south levee to provide additional freeboard and more stable waterside and landside slopes and to reduce the need for removal of waterside vegetation. (May–October 2009) Construct a seepage cutoff wall through the levee crown in Reaches 3–7. (May–October 2009)
Levee raising and seepage remediation: Sacramento River east levee (adjacent setback levee)	Construct a raised adjacent setback levee from the NCC to just south of the North Drainage Canal (Reaches 1–4B) with a 100-foot seepage berm in Reach 4A and a 300-foot seepage berm in Reach 4B. (May–October 2009) Relocate utility poles. (November-December 2008)
Improvements to major irrigation and drainage infrastructure	Construct a new canal designed to provide drainage and associated giant garter snake habitat (the GGS/Drainage Canal) between the North Drainage Canal and Elkhorn Reservoir. (May–October 2009) Relocate the Elkhorn Canal (highline irrigation canal) between the North Drainage Canal and Elkhorn Reservoir in anticipation of the filling of the existing Elkhorn Canal at the toe of the Sacramento River east levee. (May–October 2009) Remove a deep culvert at the location of Pumping Plant No. 2. (May–October 2009)
Habitat enhancement, creation and management	Establish vegetative habitat features in the new GGS/Drainage Canal. (Fall 2009) Recontour and create habitat on lands used as borrow sources. (Fall 2009) Establish grassland on the adjacent setback levee slopes and seepage berms. (Fall 2009) Install woodland plantings to offset the loss of portions of tree groves in the landside levee footprint. (Fall 2008–Fall 2009)
Right-of-way acquisition	Acquire right-of-way through fee title or easement interest within the footprint of the project features, at the borrow sites and along the flood control system. (Before construction)

Notes: Elkhorn Canal = Elkhorn Main Irrigation Canal; GGS = Giant Garter Snake; NCC = Natomas Cross Canal

Construction of the cutoff wall would include degrading the existing levee to a depth equal to one-half its total height (approximately 9 feet). A 70-foot-deep cutoff wall would be constructed for a total length of 23,150 linear feet (2 million square feet), with the method of installation at the contractor's discretion. Given anticipated schedule constraints, a three-heading, double-shift

work schedule is anticipated. Material degraded to support cutoff wall construction would be compacted at the landside toe of the levee to support the levee raising operation described below. Unsuitable material generated from cutoff wall construction would be disposed of off-site.

Raising of the Natomas Cross Canal South Levee

Levee raising would occur throughout the entire length of the NCC to provide three feet of freeboard over the design water surface profile (this requires raising the levee approximately three feet). Throughout most of the NCC, this would be accomplished by setting the levee back towards the landside, such that there is a theoretical 3H:1V waterside slope extending from the existing waterside toe to the new waterside top. Following degrading of the levee for cutoff wall construction, the new levee crown would be constructed such that the actual waterside slope extends to meet the point of degrade on the waterside slope. This actual slope would be 3H:1V or flatter. The new levee crown would have a width of twenty feet and the new landside slope would be 3H:1V. Where an existing stability berm is present, it would be stripped and incorporated into the new levee prism. Any portion of the berm outside of the limits of new fill would be trimmed back to conform to the new landside 3H:1V slope. Where the berm is fully incorporated, it would be stripped and trimmed as necessary to accommodate placement of new fill material around it. Existing drain pipes exiting the berm would be extended to daylight landward of the new levee landside toe.

Throughout Reaches 6 and 7, Sutter County infrastructure (Howsley Road and related features) and private residences are close to the NCC south levee. To avoid the infrastructure and residences, between Station 215+00 and 245+00 (central portion of Reach 6, from just west of State Route (SR) 70/99 to just east of SR 70/99), the levee would be raised waterward, encroaching on the NCC channel approximately 30 feet. Between Stations 245+00 and 279+50 (remaining portion of Reach 6), the levee would be raised on the landside, similar to Stations 54+00 through 215+00 (approximately the middle of Reach 2 to initial portion of Reach 6). Smooth transition distances of up to 200–500 feet would link the waterward and landward raises.

Vegetation would be removed from the waterside slope in all locations above the elevation corresponding with the projection of the landside levee toe on the waterside slope. Between Station 0+00 and 54+00 (Reach 1 through first half of Reach 2), where there is significant vegetation on the waterside slope above this elevation, the levee would be set back an additional fifteen feet to provide a "root-free" zone on the levee slope, and the vegetation would remain.

Removal of Structures

Relocation of Howsley Road, the Morrison Canal, a roadway drainage pump station, and three residences and outbuildings would be required by landward levee raises in Reaches 6 and 7. If hydraulic modeling indicates that unacceptable hydraulic impacts would not result from waterside levee raising in Reaches 6 and 7, only two structures in Reach 7 (a residence and a semimobile trailer) would require relocation as a result of the proposed levee improvements.

Utility Modifications and Miscellaneous Work

Pipelines penetrate the NCC south levee at four locations: Odysseus Farms (Bolen Ranch); NMWC waterside Bennett Pumping Plant; NMWC Northern Pumping Plant; and RD 1000's landside Pumping Plant No. 4. None of these penetrations comply with current Corps regulations; therefore, the pipelines would be raised to have their inverts above the 200-year water surface elevation and would be equipped with waterside shutoff valves. If pipes are corroded, they may have to be replaced down the waterside slope of the levee.

As part of raising the pump station discharge pipelines that cross the NCC south levee, canals south of the levee would need to be relocated farther from the levee toe in the following locations: the RD 1000 Vestal Drain and NMWC Bennett Canal between Station 55+50 and Station 61+50 (middle of Reach 2) and the NMWC North Main Canal between Station 120+00 and Station 123+50 (end of Reach 3 to beginning of Reach 4) and between Station 216+00 and 218+00 (Reach 6, just west of SR 70/99). The ditch segments would be moved about 100 feet farther away from the levee toe. Some of this work may be accomplished by NMWC as part of its American Basin Fish Screen Project, but the timing of this NMWC project is uncertain. If the work is not accomplished by NMWC, SAFCA would relocate the canals at the time that the pipelines are raised.

Between Station 0+00 and Station 19+00 (beginning of Reach 1 through first eighth of Reach 2) of the NCC south levee, SAFCA intends to obtain a landside levee maintenance access area to match the 80- to 100-foot wide maintenance access area already established for the levee. This area is currently in active rice fields. Once the maintenance access area is established, this area would be filled to be above the agricultural field grade to prevent encroachment by farming operations into the maintenance access area and to provide an operating road at the levee toe. Between Station 99+00 and Station 124+00 (end of Reach 2 through Reach 3), a low-lying area between the levee's landside toe and an operating road for the Lucich North Habitat Preserve would be filled to raise the grade of the operating road at the landside toe.

In 1996, as part of SAFCA's NCC and PGCC Levee Project, 200 feet of floodwall was installed to raise the NCC levee around the State Route (SR) 99/70 bridges over the NCC. The top of wall for this floodwall is at elevation 44.80 feet (National Geodetic Vertical Datum 29). To conform to current levee criteria, the floodwall would need to be raised to elevation 49.3 feet.

Construction Staging Areas and Postconstruction Site Condition

Construction staging would take place in areas adjacent to the NCC south levee, within the maintenance access areas between Stations 0+00 and 56+00, 61+00 and 96+50, 99+00 and 216+00, and 251+00 and 281+00. Cutoff wall construction would require temporary establishment of three on-site slurry batch plants that would occupy about 1–2 acres each. Each batch plant site would likely contain tanks for water storage, a pug mill mixer, bulk bag supplies of bentonite, bentonite and cement storage silos, cyclone mixers, pumps, and generators. The sites would also include slurry tanks to store the blended slurries temporarily until they are

pumped to the work sites. Slurry constituents would be mixed with water at the batch plant and the mixture would be pumped from the tanks through pipes to the cutoff wall construction work sites.

After construction, the levee slopes and any previously vegetated areas disturbed during construction, including staging areas, would be seeded with a grass mix.

Sacramento River East Levee Reaches 1–4B

Phase 2 of construction would begin in 2009 for the Sacramento River east levee, which includes an adjacent levee extending from the northern end of Reach 1 at the NCC south levee through Reach 4B (approximately Station 0+00 to Station 226+00). Also included in Phase 2 is: installation of cutoff wall in Reach 2 of the adjacent levee; construction of a 100-foot seepage berm in Reach 4A and 300-foot berm in Reach 4B; planting of woodlands in a corridor and fallow fields extending from the lower end of Reach 1 through portions of Reach 4A; and reconstruction of the intersections of Sankey Road and Riego Road with Garden Highway.

An adjacent setback levee is proposed in lieu of in-place modification of the existing Sacramento River east levee, which has substantial structural and vegetation encroachments along its water side. The adjacent-levee raise would involve the construction of a new embankment adjacent to the existing levee. A minimum 5-foot-wide shoulder would extend from the landside edge of the crown of the existing levee to the water side of the new adjacent setback levee embankment. A 3H:1V slope would extend up to the crown of the adjacent setback levee. The crown would be at least 20 feet wide and would be topped with an aggregate base access road for inspection and maintenance. The adjacent setback levee would have a 5H:1V landside slope, except for approximately 5,000 feet in Reaches 2 and 3, which would be 3H:V1. It would be constructed of compacted random fill material from borrow sources and from the excavation of the existing landside stability berm.

It is assumed that a main construction staging area for this phase would be located on approximately 5 acres near Riego Road. The area would be fenced and would be used for the contractor's and engineer's construction trailers, parking for personnel, machine maintenance tools and parts, possibly water trucks, and the storage of fuels and other materials to be used for construction. The project right-of-way along the construction area also would be used for staging of construction materials and equipment. Personnel, equipment, and imported materials would reach the project site via SR 99/70, Sankey Road, Riego Road, and Elverta Road. The primary corridors where construction activity would take place are the adjacent levee alignment and existing dirt roads used for access to the work areas; soil borrow areas; and paved roads, including Powerline, Sankey, and Riego Roads.

Improvements to Reaches 1–4B are anticipated to occur over one construction season, beginning in May 2009 and ending in October 2009. The primary construction activities are described below.

Site Preparation (Tree Removal, Clearing, Grubbing, and Stripping)- Site preparation would entail removing trees and other large vegetation from the construction area and stripping the top 6 inches of material from the landside slope of the existing levee, the footprint of the adjacent setback levee, the seepage berm areas, and the 50-foot-wide permanent maintenance access corridor. Large roots and deleterious material would then be grubbed from the working area. To the extent feasible, trees that must be removed from within the footprint of the adjacent setback levee or berms would be relocated outside of the footprint to new woodland planting areas, where a substantial number of new trees would also be planted. Excess earth materials (organic soils, roots, and grass from borrow areas and the adjacent levee foundation and excavated material that does not meet levee embankment criteria) would be used in the reclamation of borrow areas or hauled off-site to landfills. Cleared vegetation (i.e., trees, brush) would be hauled off-site to landfills.

Relocation of Irrigation Ditch - Odysseus Farms, located at the junction of the NCC south levee and Sacramento River east levee, maintains a private irrigation ditch that is situated within the proposed footprint of the adjacent setback levee. This private irrigation ditch is situated along the top of an existing berm in Reach 1 within the proposed footprint of the adjacent setback levee. Before filling of the existing ditch, a new ditch would be constructed in Reach 1 to serve irrigation needs for agricultural uses of the land along this reach. The new ditch would be constructed from Station 0+00 to Station 25+00 and would be elevated, similar to the existing canal, to allow for gravity flow southward from the NCC. The relocated ditch would cross under Sankey Road through a culvert and meet the existing canal lateral at Station 25+00. The existing ditch would be drained and any unsuitable material from the ditch bottom would be excavated and hauled off-site. To maintain irrigation system continuity, this relocation work would need to be implemented prior to May 1, 2009, as facilities begin operations prior to May and are continually in operation through the end of summer, thus presenting limited opportunities for relocation during the levee construction work window.

Removal of Landside Structures and Other Facilities - Residences and other farm structures that are within the proposed footprint of the adjacent setback levee embankment, berms, and maintenance areas at Station 35+00 in Reach 1 (house, barn, and shed) would have to be removed or relocated farther from the flood control facilities before the start of levee construction. Irrigation facility collection/distribution boxes, wells, and standpipes within the footprint of the flood control features would be demolished and replaced as needed. Debris from structure demolition, power poles, utility lines, piping, and other materials requiring disposal would be hauled off-site to a suitable landfill. As feasible, demolished concrete could be sent to a concrete recycling facility. Wells and septic systems would be abandoned in accordance with the applicable state and county requirements. Some utility poles would be relocated after October 1, 2008, after permit issuance; the removal of other landside structures and facilities would not occur until May of 2009.

Excavation of Stability Berm and Inspection Trench
The existing stability berm along the levee would be excavated and the soil and drain rock would be stockpiled for use in the construction of the adjacent setback levee. The geotextile fabric from the drain layer would be discarded. A 3-foot-deep inspection trench would also be excavated along the foundation of the adjacent levee raise area after stripping has occurred. The purpose of this trench is to expose or intercept any undesirable underground features such as old drain tile, water or sewer lines, other debris, animal burrows, buried logs, or pockets of unsuitable material (e.g., sand lenses). After inspection, the trench would be backfilled and compacted as part of the embankment construction.

Construction of Adjacent Levee Raise and Cutoff Walls
Borrow material would be excavated from several locations in the project area and would be delivered to the levee construction sites by scrapers or haul trucks where it would be spread by motor graders and compacted by sheepsfoot rollers to build the adjacent levee up to a height equal to about two-thirds of the height of the existing levee. This would create a working platform for cutoff wall installation using an excavator with a long-stick boom capable of digging a trench to a maximum depth of approximately 80 feet. Bentonite slurry would be pumped into the trench during excavation to prevent caving. The soil excavated from the trench would be mixed with bentonite and backfilled into the trench to create the cutoff wall.

Reconstruction of Garden Highway at Intersections - The Garden Highway intersections at Sankey and Riego Roads would require reconstruction to accommodate the raised adjacent setback levee. It is anticipated that Garden Highway would be extended up and onto the widened adjacent levee at these locations to meet with the secondary roads. Approach embankments at the intersections would be enlarged and the entire intersections would be repaved. Intersecting roads would be raised at a slope of 15H:1V, extending the approach embankment approximately 350 feet outward from the levee. The side slopes of the raised embankments would be at a 3H:1V slope.

Installation of Surface Drainage Outlets across Garden Highway - Between the adjacent setback levee and the Garden Highway pavement, new storm drain facilities would be constructed to convey surface water beneath Garden Highway and toward the Sacramento River. A drainage swale collection system would convey runoff water to drop inlets located approximately 1,000 feet apart along an approximately 22,800-foot-long section of the improved levee, and new 12-inch diameter pipe laterals would convey the water beneath Garden Highway to the waterside slope berm. Excavation of a trench across Garden Highway and down the waterside levee slope would be required; those segments of Garden Highway where excavation occurs would have to be reconstructed. Single-lane traffic controls and through-traffic detours would be required during construction Phase 2. Drainage outlets would be located on the waterside levee berm, above the two-year ordinary high water mark. The construction of the drainage outlets entail the excavation of a 100 square foot area, of which the lower eighteen to twenty-four inches would be filled with a gravel/cobble mix, and the upper six to twelve inches would be an open depression. Water exiting the drainage outlets would settle in the depression, and then flow overland to the Sacramento River.

Site Restoration and Demobilization - Following construction, the levee slopes, seepage berms, maintenance access right-of-way, and any previously vegetated areas disturbed during construction would be seeded with a grass mix. Any construction debris would be hauled to an appropriate waste facility. Equipment and materials would be removed from the site, and staging areas and any temporary access roads would be restored to preproject conditions. Demobilization would likely occur in various locations as construction proceeds along the project alignment.

Major Irrigation and Drainage Infrastructure Modifications

Elkhorn Canal - The Phase 2 construction plan would include the new Elkhorn Canal from the North Drainage Canal to Elkhorn Reservoir, between Reach 4B and Reach 6B. On the north end, the new canal would be connected with the existing Prichard Pumping Plant outfall and an outlet to the North Drainage Canal would be constructed. An outfall to provide for connection to RD 1000 Pumping Plant No. 2, during its construction in Phase 3, would be incorporated into the Phase 2 canal construction to minimize the need for future canal disturbance. The discharge pipes from the Prichard Pumping Plant would be extended to the relocated canal. The outlet to the North Drainage Canal would be combined with the GGS/Drainage Canal outfall with a gated control structure in the irrigation canal and a piped outlet to the North Drainage Canal.

At the southern end, the relocated Elkhorn Canal would connect into an earthen-lined sediment basin. The sedimentation basin would consist of a number of watered, earthen-bottomed chambers separated by weirs, which may be concrete or rock covered. The basins would have 3H:1V embankments that are 15-foot-wide at the top to provide maintenance equipment access. The total area of basins including the embankments is approximately 9.6 acres, with nearly 3.3 acres of water surface. The proposed sediment basin would be connected to Elkhorn Reservoir with a temporary pipe and outfall structure. During construction Phase 3 (see below), Elkhorn Reservoir would be dewatered and piping from the Elkhorn Pumping Plant would be extended to the new sediment basin, at which time the Elkhorn Reservoir sediment basin would be abandoned and filled.

The GGS/Drainage Canal would be constructed parallel to and within the same right-of way as the Elkhorn Canal. These features would be constructed concurrently to facilitate the use of excavated material from the GGS/Drainage Canal for use as embankment material along the Elkhorn Canal.

The primary construction stages for Elkhorn Canal are described in the subsections below.

Clearing and Grubbing/Stripping

Preparation for canal construction would entail using bulldozers/scrapers to clear and grub/strip the surface to a depth of 4–6 inches and remove low-growing vegetation and loose surface soils. Suitable materials removed during this stage could be stockpiled. Unsuitable material would be wasted and hauled off-site. The right-of-way for the canal that would need to be cleared (including the GGS/Drainage Canal right-of-way) is approximately 225 feet wide.

Bulldozers/scrapers and front-end loaders would be used to excavate and move material. Water trucks would be used to control dust and dump trucks would be used to haul unsuitable materials away.

This phase of construction would commence immediately after mobilization and would most likely occur in multiple sections of the Elkhorn Canal and GGS/Drainage Canal alignments simultaneously.

Pump Discharge Pipe Extension

Because the Elkhorn Canal would be relocated farther from NMWC pumping plants than the existing canal, additional pipe would need to be installed to maintain the connections between the pumping plants and the irrigation canals. In particular, discharge pipes would need to be extended at Prichard Pumping Plant and Elkhorn Pumping Plant. Pipes would be transported to the site on flatbed trucks. Excavators and backhoes would be used to dig the pipe trenches and lay the sections of welded steel pipe and backfill the trench. The trench would be deep enough to provide for a minimum of 12 inches of cover. A small compactor would be used to compact the soil over the pipe. The construction of pipelines at the existing Prichard Pumping Plant would occur during Phase 2 of construction, and at the Elkhorn Pumping Plant pipeline construction would occur during Phase 3 of construction.

Prichard Pumping Plant Connection

A new concrete transition structure would be constructed at the north end of the existing Elkhorn Canal to connect the existing Prichard outfall box culvert to the new Elkhorn Canal. Three reinforced concrete discharge pipes, two 36-inch and one 30-inch, approximately 600 feet in length, would be constructed in parallel from the new transition structure to the proposed distribution box located approximately 250 feet south of the western end of the North Drainage Canal. These pipes would connect the Prichard Pumping Plant outfall to the distribution box. From the distribution box, two 54-inch reinforced concrete discharge pipes, approximately 30 feet long, would connect the box to the new Elkhorn Canal.

The concrete distribution box footprint would be approximately 25 foot by 30 foot. A 60-inch discharge pipe stub and 48-inch intake pipe stub would be constructed on the north side of the distribution box. These stubs will provide for future connections of the distribution box to the North Drainage Canal and Pumping Plant No. 2.

Water Control Facility Construction

New facilities that would be constructed include distribution boxes, gate valves, cast-in-place concrete headwalls and control structures, culverts, and a proposed earthen-lined sediment basin adjacent to Elkhorn Reservoir. Backhoes and excavators would be used to excavate material for the new facilities. Precast distribution boxes, pipes, and other appurtenances would be transported to the site on flatbed trucks. Other concrete facilities would be poured in place and concrete would be transported to the site in ready-mix and boom concrete pumper trucks. Small compactors would be used to compact fill material around the facilities.

Embankment and Access Road Construction

The existing Elkhorn Canal is a highline canal, and construction of its replacement would require little or no excavation but a large amount of borrow material. The bottom of the new Elkhorn Canal channel would be approximately at existing ground level. During construction, borrow material would be required to build up the embankments of the new canal, which would be approximately 4 feet above the channel bottom with 3H:1V side slopes. Bulldozers and graders would be used to move and shape the embankment material, sheepsfoot and smooth drum rollers would be used to compact the embankment material, and water trucks would be used on-site for dust control and moisture conditioning.

Canal Lining

The bottom 6 to 12 inches of the Elkhorn Canal channel would be lined with concrete to provide for maintenance between seasons while minimizing impacts on the adjacent canal banks. Ready-mix and concrete pumper trucks would be required to apply the concrete to the bottom of the channel. It is anticipated that approximately 3,000 cubic yards of concrete would be required in construction Phase 2 for the proposed Elkhorn Canal lining.

Irrigation Interconnections

This phase includes work required to interconnect the relocated Elkhorn Canal with the existing irrigation canals within the Natomas Basin. Excavators and backhoes would be used to trench any connectors and motor graders would be used to shape the embankments. A water truck would be used to control dust and provide moisture conditioning during the excavation and construction of the interconnection facilities. Canal interconnections would be performed before the abandonment of the existing Elkhorn Canal.

Central Main Flume Connection

A second concrete distribution box would be constructed to connect the Elkhorn Canal to the Central Main Flume. The box will be located at the intersection of the Elkhorn Canal with the Central Main Flume with a footprint that is approximately 19 feet by 49 feet and will be tied into the existing concrete flume. Three 48-inch slide gates would be constructed on both the north and south ends of the box to connect the box to the Elkhorn Canal both north and south of the flume. A 6 foot by 6 foot reinforced concrete box culvert on the east end of the distribution box would connect to an outfall structure and the end of the flume.

Erosion Control

Erosion control measures would be installed before the start of construction and would be maintained throughout the construction period to prevent sedimentation of adjacent waterways. A hydroseeding truck would be used at the end of construction to seed any disturbed area. Water trucks would be used throughout the construction period to control dust in any disturbed areas.

Irrigation Canal Abandonment

As the newly constructed canal is completed and operable, the existing Elkhorn Canal would be abandoned. Irrigation flows would be rerouted to the new canal and the existing canal would be dewatered and abandoned. The filling of the abandoned Elkhorn Canal in Reach 4B would take

place as part of Phase 2 of levee construction and in Reaches 5A to 6B would take place as part of the Phases 3 and 4 of levee construction. Portions of farm canals and other irrigation canals would be abandoned because of the relocation of the Elkhorn Canal. Such segments that are outside the footprint of the proposed levee improvements would be filled after the relocation of the Elkhorn Canal is completed. Dump trucks would be used to haul fill material to those canals, rollers would be used to compact the fill, and water trucks would be used for dust control.

Demobilization/Cleanup

This phase includes dismantling any temporary facilities, hauling away any leftover construction materials, and cleaning up the site. All disturbed areas would be reseeded and graded to drain. A front-end loader and dump trucks would be used to move materials. This phase of construction would also entail general cleanup and hauling away unused and waste materials. All construction equipment would be removed.

Scheduling for Phase 2 Construction of the Elkhorn Canal

The segment of the Elkhorn Canal from the Prichard Pumping Plant to the Elkhorn sedimentation basin would be constructed between May and October 2009. The segment of the Elkhorn Canal from the Central Main Flume to the Elkhorn sedimentation basin would be constructed between May and October 2009.

Phase 2 Construction on New GGS/Drainage Canal - The Phase 2 construction plan would include the construction of the GGS/Drainage Canal from the North Drainage Canal to the slough east of Elkhorn Reservoir, between Reach 4B and Reach 6B. The GGS/Drainage Canal and Elkhorn Canal would be parallel and separated by a 20-foot right-of-way access. The GGS/Drainage Canal would tie into the North Drainage Canal east of the proposed location of replacement RD 1000 Pumping Plant No. 2. Crossing of the Elkhorn Canal and tie-in to the North Drainage Canal are anticipated to be made via open, arching culverts (e.g., "Con-Arch" culverts) that allow the GGS/Drainage Canal to pass under the Elkhorn Canal and the access road on the south side of the North Drainage Canal without being confined to pipes.

Because portions of the GGS/Drainage Canal and the Elkhorn Canal would be constructed parallel within the same right-of way, they would be constructed concurrently during Phase 2 construction. This approach would facilitate the use of material from the GGS/Drainage Canal excavation for use as embankment material along the Elkhorn Canal. Construction of the GGS/Drainage Canal would include the same construction phases as described above for the Elkhorn Canal, with a few exceptions. Unlike the Elkhorn Canal, the GGS/Drainage Canal would not be concrete lined. The top of bank for the GGS/Drainage Canal would be approximately at existing ground level. During construction, a trench at least 6 feet deep and an average width of 55 feet would need to be excavated for the construction of the GGS/Drainage Canal. Reclamation would include planting tules on the sloped banks. Backhoes would be used to prepare the planting areas and a water truck would be used to control dust.

Removal of Culvert at Pumping Plant No. 2 Site - SAFCA would undertake a second phase of the levee repairs and facility removal adjacent to the RD 1000 Pumping Plant No. 2 site at the

west end of the North Drainage Canal as part of the proposed project. This phase of work would include: (1) excavating and removing approximately 400 feet of the existing levee section adjacent to the Pumping Plant No. 2 site to expose a deep culvert and possible voids under the levee, (2) removing the deep culvert, (3) reconstructing the levee adjacent to the pumping plant sump with levee embankment fill, and (4) demolishing, removing, and relocating the pumping plant remnants within the project footprint. The last activity, reconstruction of the pumping plant, would be conducted in the 2009 construction phase and is described in the next subsection. The project-related work would be confined to an area of approximately 2.3 acres. A stockpile and staging area of approximately 4.5 acres would be established near the work area.

Excavation limits would be extended to reconstruct the levee section adjacent to the sump and to reach areas where anomalies were identified during a geophysical investigation of the site. An area on the water side of the sheet pile wall would be excavated to lower the ground surface so as to reduce the loading on the sheet pile and excavation shoring system as the excavation takes place on the land side of the sheet piles. Excavated material would be stored on the site along the dewatered section of the North Drainage Canal, east of the abandoned sump, and in an adjacent agricultural field along the canal.

During excavation, the remnants of the pumping plant would be demolished and removed. This work includes relocation of a 36-inch irrigation supply pipe that is within the excavation limits. A temporary plastic fabric-lined ditch at the outfall of this pipe would also be relocated to provide for sufficient staging and stockpile areas. A short irrigation system 'outage' would be required to allow for relocation of the pipe and ditch.

Heavy equipment required for construction includes semi flatbed and/or box trucks to deliver equipment and materials; a crane to drive sheet pilings for additional shoring needs; dump trucks to haul debris, stockpile excavated levee material, and import select soil materials for levee reconstruction; two hydraulic excavators; two dozers for stripping and stockpiling material, a grader, water truck, and front-end loader for maintenance of haul roads and stockpiles; and a roller compactor for levee construction.

Habitat Enhancement, Development, and Management

Habitat enhancements and developments planned for Phase 2 of project construction include: the northern segments of the relocated Elkhorn Canal and the newly constructed GGS/Drainage Canal between the North Drainage Canal and Elkhorn Reservoir; the preservation and establishment of landside woodlands along the Sacramento River east levee; the creation of managed grasslands on the newly constructed levee slopes, seepage berms, access rights-of-ways, and canal embankments; and the preservation of rice land. Please refer to the June 18, 2008, *Conceptual Mitigation, Management, and Monitoring Plan* document (prepared by EDAW for SAFCA) for a more complete summary of the conceptual strategy for creating/enhancing/preserving, protecting, and managing habitats in the Natomas Basin in perpetuity.

The proposed project would offset temporary and permanent effects to habitat of listed species through the creation, enhancement, and preservation of habitat in the basin. The construction of the Elkhorn Canal and GGS/Drainage Canal, including their management elements, are described above in more detail. Design and management elements for the managed grasslands, landside woodlands, and rice fields are summarized below.

Managed Grasslands

Levee Slopes and Seepage Berms - Levee improvements would result in landside slopes that are less steep than the existing slopes, and several reaches of the Sacramento River east levee would have adjoining 80- to 300-foot-wide earthen seepage berms with a nearly flat slope (50H:1V or less). Parallel to the landside toe of enlarged levees and seepage berms would be maintenance access roads and seepage relief wells in some locations. Additional setback buffer lands would flank some of these features, and property acquisition for the proposed project may leave SAFCA with remnant portions of acquired parcels that are nonessential to flood control uses. With the exception of the crown of the levee, these areas would be managed as grassland. Most grassland would be mowed or grazed throughout the growing season, with an emphasis on mowing procedures and stubble height to optimize these areas for Swainson's hawk foraging habitat. However, the primary purpose and management priority of levees and seepage berms would continue to be flood risk reduction, for which RD 1000 has principal management and maintenance responsibility, and they would be maintained in accordance with Corps and Central Valley Flood Protection Board operations and maintenance requirements.

Canal Embankments - The side slopes of the new GGS/Drainage Canal and relocated Elkhorn and Riverside Canals would be flatter than typical canal slopes in the Natomas Basin and consistent (3H:1V), resulting in greatly reduced erosion and sedimentation. Vegetation on the banks could easily be mowed to a specified stubble height using cutter blades instead of the existing, high-disturbance practice of flail mowing or scraping vegetation from the banks and canal with a drag bucket. These improved canal maintenance practices would substantially reduce disturbance and incidental mortality of giant garter snakes that use bank and shoreline vegetation as cover and feeding habitat.

Landside Woodlands

Woodlands consisting of native riparian species would be planted east of the maintenance corridor along the Sacramento River east levee improvements. In Phase 2, tree and shrub species, including elderberry shrubs (*Sambucus mexicana*), would be planted on approximately 30 acres of existing cropland or fallow or currently unused sites. Groves would generally be at least 50-100 feet wide and several hundred feet long. Wide woodland corridors would promote successful nesting by a variety of native birds deeper within the grove canopy, where nest parasitism by crows, cowbirds, and starlings is less of a factor in breeding success. At maturity, stand structure would vary from closed canopy woodland to grassland savanna vegetation types.

Planting sites would require suitable soil conditions, water supply during a 3- to 5-year establishment phase, reduced risk of wildfire, and minimal depth to seasonally high groundwater or other natural water sources to sustain trees once irrigation ceases. A mixture of native riparian

species would be planted, but predominant species would be Valley oak (*Quercus kelloggii*), the primary tree species that would be affected by the proposed improvements to the Sacramento River east levee, and cottonwood (*Populus fremontii*), which is a preferred nest tree for Swainson's hawks in the basin and is faster growing than Valley oak. Establishment of woody vegetation would likely require more than one technique, including seeding in winter, flood irrigation, drip or agricultural-scale spray heads, cuttings, and acorn planting.

Where trees would be removed from existing groves to make way for the proposed flood control system features, they would be transplanted in new locations, including newly planted groves, to the extent feasible. The woodland planting areas would provide locations for transplanting any elderberry shrubs that would need to be moved from the proposed footprint of flood risk reduction improvements.

Rice Fields

Brookfield - The Brookfield property is a 353-acre private property that is located between Howsley Road and Fifield Road, west of the PGCC west levee. As of the summer of 2008, the property is currently in rice cultivation.

Up to 160 acres of the site may be utilized for borrow operations in Phase 2. After the completion of borrow excavation, the 160 acres would be returned to rice and at least ½ of the 353-acre site would be preserved in perpetuity. The removal of borrow material would entail excavating the site to a depth of up to approximately 6 feet, with an approximate net yield of approximately 3.6 million cubic yards of soil from the site. One foot of topsoil would be removed and stockpiled for reuse during reclamation of the site. This borrow material would be used for levee improvements along the NCC south levee (construction Phase 2), PGCC west levee (construction Phase 3), and possibly the NEMDC west levee (construction Phase 4); however, no area of the property would be used in consecutive years. Following the removal of borrow material for the levee construction, the site would be graded and returned to rice cultivation.

Currently, the site is irrigated from on-site wells. To provide irrigation to the site following the excavation of borrow material, the irrigation canal along the south side of the site would be deepened and reconfigured from the Brookfield site westward to the culvert under SR 99/70. Additionally, a field irrigation ditch would be constructed within the Brookfield site to provide irrigation water from the adjacent highline canal to the fields. Grading of the site would be performed at a slope that would allow the water to flow back to the drainage canals running along the west and south side of the property. The water from the eastern fields would be drained into a canal along the west side of the pasture land and into the southern drainage canal. The drainage channel along the west and south side of the property would be modified to allow the site to drain following borrow excavation.

Modifications include widening all canals to an 8-foot bottom width with 3H:1V side slopes. Specific canal improvements could include modification of approximately 4,480 feet of the

RD 1000 canal that borders the south end of the site, modification of 3,670 feet of the private north-south drainage ditch along the west edge of the property, creation of a 900-foot long drainage ditch along the west edge of the pasture lands, and modification of a 6,350 foot long section of the drainage canal along SR 99/70 from the RD 1000 canal south. Improvements of the drainage canal along SR 99/70 may require land acquisition of up to 25 acres to account for the additional width of the channel and flatter side slopes.

Reclamation of Other Borrow Sites

Borrow sites would provide material for Phase 2 flood control and irrigation infrastructure modifications. Following excavation of the borrow material, these sites would be reclaimed for postconstruction uses.

Airport North Borrow Sites - The Airport's north bufferlands have been historically farmed as rice fields and field crops. However, based on FAA requirements to reduce hazardous wildlife attractants near runways, the Airport has opted to not renew rice leases on its bufferlands. Thus, these lands are currently either fallow agricultural fields or ruderal grassland. After borrow activities, these sites would be returned to their current condition.

Cut depths for all the borrow sites would be approximately 4–6 feet. Following the excavation of the borrow sites, disturbed areas would be finish graded to standard irrigation slopes so that the sites would drain and not have any standing water in less than 10-year storm events. Excavated soils not used for borrow material, such as the organic surface layer or soils considered unsuitable for levee construction, would be stockpiled and respread on-site following excavation. Any unsuitable borrow material would be stockpiled on-site and graded back into the restoration of the site. Revegetation activities would include erosion control on excavated slopes (i.e., hydroseeding) and application of fertilizer.

Overview of Construction Phases 3 and 4

Table 2 summarizes the major elements of Phases 3 and 4 of the proposed project and the anticipated general timeframes in which the elements are expected to be implemented. Note that although seepage berms are depicted as the primary means of providing underseepage remediation along the Sacramento River east levee, the use of cutoff walls continues to be evaluated, and cutoff walls will likely be implemented instead of berms in several locations.

Levee Raising and Seepage Remediation

Sacramento River East Levee Reaches 5A–20A

Improvements to the Sacramento River east levee would continue in construction Phases 3 and 4, and would extend from Reach 5A (below Station 226+00) through Reach 20A (Station 925+50). It is anticipated that construction of improvements to the Sacramento River east levee would encompass Reaches 5A-9B in construction Phase 3 and Reaches 10-20A in construction Phase 4. The construction season is assumed to be mid-April – November for both construction phases. The following descriptions of design and construction of the improvements to the Sacramento

Table 2
Summary of the Major Elements of Phase 3 and 4

Project Element	Proposed Activity and Timing
Levee raising and seepage remediation: Sacramento River east levee (adjacent setback levee)	Construct an adjacent setback levee along Stations 55+00 to 68+00 in Reach 2 and from just south of the North Drainage Canal to the American River north levee (Reaches 5A–20B), raised where needed to provide adequate freeboard, with seepage berms, relief wells, and cutoff walls for seepageremediation as required (specific seepage remediation measures are still under study). (May 1, 2009–November 1, 2010)
Levee widening and flattening and seepage remediation: PGCC west levee	Widen the levee between Howsley Road and Sankey Road to allow for seepage remediation and flatten the levee on the water side to meetCorps criteria. Construct cutoff walls or seepage berms where required. (April–November 2009)
Levee widening and flattening and seepage remediation: NEMDC west levee	Widen levee and flatten slope between Elkhorn Blvd and NEMDC stormwater pumping station. (April–November 2009) Construct a seepage cutoff wall from NEMDC stormwater pumping station to Northgate Blvd where required. (April–November 2009)
Improvements to major irrigation and drainage infrastructure	Construct the new GGS/Drainage Canal between Elkhorn Reservoir and the West Drainage Canal, and improve the West Drainage Canal to provide enhanced giant garter snake habitat. (May 1–November 1, 2009) Implement Airport West Ditch improvements in connection with construction of the GGS/Drainage Canal to allow the Airport to decommission the agricultural irrigation function of this facility and eliminate the hazards currently associated with it. The Airport stormwater detention function provided by this ditch would continue. The ditch would therefore be recontoured as a gently sloping swale to facilitate periodic maintenance such as mowing. (May 1–November 1, 2009) Relocate the Riverside Canal and the Elkhorn Canal downstream of Elkhorn Reservoir (specific alignments to be determined) and fill the existing canals. (May 1–November 1, 2009, and May 1-November 1, 2010). Construct RD 1000 Pumping Plant No. 2. (April 1, 2009–September 1, 2010)
Habitat enhancement, creation and management	Establish habitat enhancements in the new GGS/Drainage Canal and improved West Drainage Canal. (Fall 2009) Recontour and create marsh and managed grassland on lands used as borrow sources. (Fall or spring after borrow excavation in 2009 and 2010) Establish grassland on the adjacent setback levee slopes and seepage berms. (Fall after construction in 2009 and 2010) Install woodland plantings to offset the loss of portions of tree groves in the landside levee footprint (locations to be determined). (Fall 2009 and 2010)
Additional actions to meet FEMA requirements: encroachment management on the Sacramento River east levee, and bridge crossing modifications at the NCC	Remove encroachments from a portion of the water side and land side of the Sacramento River east levee as needed to ensure that the levee can be certified as meeting the minimum requirements of the NFIP andCorps design criteria (specific criteria still under discussion). (Timing to be determined) Modify the SR 99/70 crossing of the NCC as needed to meet FEMA requirements. (Timing to be determined)
Right-of-way acquisition	Acquire right-of-way through fee title or easement interest within the footprint of the project features, at the borrow sites and along the flood control system. (Before construction)

Notes: Airport = Sacramento International Airport; Elkhorn Canal = Elkhorn Main Irrigation Canal; FEMA = Federal Emergency Management Agency; GGS = Giant Garter Snake; NCC = Natomas Cross Canal; NFIP = National Flood Insurance Progrn; PGCC = Pleasant Grove Creek Canal; RD = Reclamation District; Riverside Canal = Riverside Main Irrigation Canal; SR = State Route; Corps = U.S. Army Corps of Engineers

River east levee proposed for construction Phases 3 and 4 are described in less detail than construction Phase 2 (improvements to the NCC south levee and Sacramento River east levee Reaches 1–4B) because they are not as far along in the project design process.

Required Freeboard Increases and Proposed Underseepage Remediation - Levee crown raises are required to provide adequate freeboard above the 100-year design water surface elevation in Reaches 5A–10 and above the 200-year design water surface elevation in Reaches 11A and 11B. Downstream of Reach 11B (Powerline Road), there is adequate freeboard above the 200-year design water surface elevation, and levee crown raises are not required. Substantial structural encroachments and large amounts of woody vegetation are present on the waterside slope of the existing levee, and the adjacent setback levee is proposed to extend through Reaches 5A–19A to avoid the need for extensive removal of the existing vegetation and encroachments on the waterside slope to meet Corps criteria. The existing levee in Reaches 19B–20B already has a wide crown, and extensive residential development is located along the landside levee toe; therefore, construction of the adjacent setback levee is not proposed for these reaches. The adjacent setback levee would extend outward at least 11 feet from the landside edge of the existing levee crown and would have a 3H:1V landside slope.

Underseepage remediation is required in many of the reaches from 5A through 20A. Reach 20B has sufficient freeboard for the 200-year water surface elevation and a cutoff wall (constructed by Corps in 2000) that meets current design criteria. Because this wall was constructed to an adequate depth, this reach does not need additional seepage remediation. Based on the results of geotechnical investigations, engineering and cost considerations, and land use constraints, cutoff walls are proposed for Reaches 5A–20A.

Removal of Landside Structures and Vegetation - Removal of some residences, other structures, and woodland vegetation, including mature trees, would be required to create ample space for the adjacent setback levee, berms, and maintenance access corridor. It is anticipated that residences would be removed at Station 62+00 in Reach 2, Station 245+00 in Reach 5A, Station 368+00 in Reach 8, Station 436+50 in Reach 9A, Station 468+00 in Reach 10, and at several locations along Reaches 15 through 18.

Miscellaneous Construction Elements and Postconstruction Site Condition - Modifications of roadway intersections with Garden Highway, utility relocations, removal of pumps and wells, and relocation of private canals would be similar to these activities as described for the improvements to Sacramento River east levee Reaches 1–4B. As described for Reaches 1–4B, after construction, the levee slopes, seepage berms, maintenance access right-of-way, and any previously vegetated areas disturbed during construction would be seeded with a grass mix.

Pleasant Grove Creek Canal West Levee

The PGCC west levee is vulnerable to seepage and has stability concerns. The proposed project includes improvements to 17,400 feet of the PGCC west levee, beginning at the east end of the NCC improvements at Howsley Road and extending southerly to Sankey Road. Construction is

anticipated to proceed in Phases 3 and 4 on this component of the NLIP. Details of the proposed improvements will be developed based on additional geotechnical studies and cost analysis. The improvements are expected to consist of the following:

- widening of the levee to provide a minimum top width of 20 feet to accommodate safe lane widths for Natomas Road;
- flattening the water side of the levee to a 3H:1V slope;
- reconstructing the landside levee slope with new, select material to create a 3H:1V slope (the existing slope ranges from 2:1 to 2.5:1);
- from its intersection with Howsley Road and continuing one quarter mile south, raising the widened levee one to two-tenths of a foot to provide 3 feet of levee height on the 100-year design water surface profile; and
- constructing a SB cutoff wall through three separate reaches, totaling approximately 5,000 lineal feet, to coincide with areas where streams historically flowed east to west through the current PGCC alignment.

Irrigation and drainage canals at the landside toe of the existing levee would need to be relocated to the west to accommodate the berm construction. Several structures associated with the industrial facility near the southern end of the PGCC would need to be relocated.

The postproject site condition (grass-covered levee slopes and berms) and long-term maintenance practices would be as described above for the NCC south levee and Sacramento River east levee.

Natomas East Main Drainage Canal West Levee

The NEMDC west levee is vulnerable to seepage and has stability concerns. The proposed project includes improvements to the NEMDC west levee, beginning from Sankey Road south to Northgate Boulevard. Construction is anticipated to proceed in Phases 3 and 4 on this component of the NLIP. Details of the proposed improvements will be developed based on additional geotechnical studies and cost analysis. The improvements are expected to consist of the following:

- From the NEMDC pump station (between Elkhorn Boulevard and Del Paso Road) south to Northgate Boulevard, approximately 25,000 linear feet of cutoff wall is to be constructed to a depth of up to 80 feet from the levee crown. The existing maintenance easement on this stretch of the NEMDC will not accommodate levee reshaping or levee degrading beyond what is necessary to provide a minimum working platform for cutoff wall installation. Additionally, structures in close proximity of the landside levee toe make additional maintenance easement acquisition impractical. Where asphalt-concrete surfacing is present at the levee crown, it would be removed and disposed of off site. Following completion of the cutoff wall, the levee crown would be reconstructed and the operating road surface restored.

- North of the NEMDC pump station, to Elkhorn Boulevard, levee widening and slope flattening will occur similar to what is described for the PGCC west levee. These project components include:
  - widening of the levee to provide a minimum top width at least 20 feet to accommodate safe lane widths for Natomas and East Levee Roads;

- flattening the water side of the levee to a 3H:1V slope; and
- reconstructing the landside levee slope with new, select material to create a 3H:1V slope.

The postproject site condition and long-term maintenance practices would be as described above for the NCC south levee and Sacramento River east levee.

Major Irrigation and Drainage Infrastructure Modifications

Elkhorn and Riverside Canals

Construction Phases 3 and 4 would include the relocation of the remainder of the Elkhorn Canal (south of Elkhorn Reservoir) and the relocation of the Riverside Canal and would include the same construction phases as described for Phase 2. Timing of the new canal construction would be critical to avoid interruptions in irrigation service. The remainder of the relocated Elkhorn Canal, from Elkhorn Reservoir south, and the relocated Riverside Canal would be constructed before existing canals are filled in as part of the levee improvements in Reaches 6B–9A scheduled for construction Phase 3 and 12–20B scheduled for construction in Phase 4.

In addition to the general canal construction activities described for construction Phase 2, Elkhorn Reservoir would be dewatered and piping from the Elkhorn Pumping Plant would be extended to the new settling basin, at which time Elkhorn Reservoir would be abandoned and filled. The pipelines from the Elkhorn and Riverside Pumping Plants to the relocated irrigation canals would be constructed.

Phase 3 Construction of the New GGS/Drainage Canal

Phase 3 construction phase would include the construction of the GGS/Drainage Canal from north of Teal Bend Golf Course to the West Drainage Canal and improvements to the West Drainage Canal to enhance habitat value for giant garter snake. Because the GGS/Drainage Canal would be approximately 3.5–5.5 feet lower in elevation than the Elkhorn Canal, it would cross underneath the Elkhorn Canal, approximately 350 feet north of Elkhorn Reservoir, likely through a structure similar to that described above for the northern crossing. Reclamation would include planting tules on the sloped banks. In the portion of the canal below I-5, tules would be planted above the canal bench. Backhoes would be used to prepare the planting areas and a water truck would be used to control dust. A 2,200-foot-long section of the GGS/Drainage Canal between the sedimentation basin and Walnut Road as well as the 2,850-foot-long section of the existing West Drainage Canal would include a 15-foot-wide managed tule bench, which would typically be inundated with water and drain into the main channel. The 5,900-foot-long section between the southeastern corner of Teal Bend Golf Course and the West Drainage Canal would have a 50-foot-wide managed tule bench.

Removal of Airport West Ditch

As part of a safety survey conducted by the FAA for the Airport, the FAA expressed concern that the Airport West Ditch provides habitat for wildlife that potentially create a hazard to aircraft. The FAA recommended relocation of the ditch to alleviate the hazard. Additionally, a longstanding problem has existed with leakage from a 24-inch pipeline, resulting in marshy